

Preparing Portland for the Potential Impacts of Sea Level Rise

Peter Slovinsky, Marine Geologist
Maine Geological Survey, Department of Conservation

Presented to:
Transportation, Sustainability and Energy Committee

Project Partners:



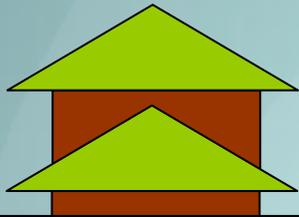
February 15, 2011

Project Funding from:



Framing the Problem

How will local communities respond?



By how much? What will the potential impacts be to the built and natural environments?

Sea Level is RISING,
regardless of the cause

Documented Sea Level Rise



2.1 mm/yr (1929-2011)
8.4 inches per century

Eastport

Jonesport

Bar Harbor

2.2 mm/yr (1947-2011)
(8.7 inches per century)

Rockland

Boothbay Harbor

Portland

1.9 mm/yr (1912-2011)
7.5 inches per century

Saco

1.8 mm/yr (1926-2001)
7.1 inches per century

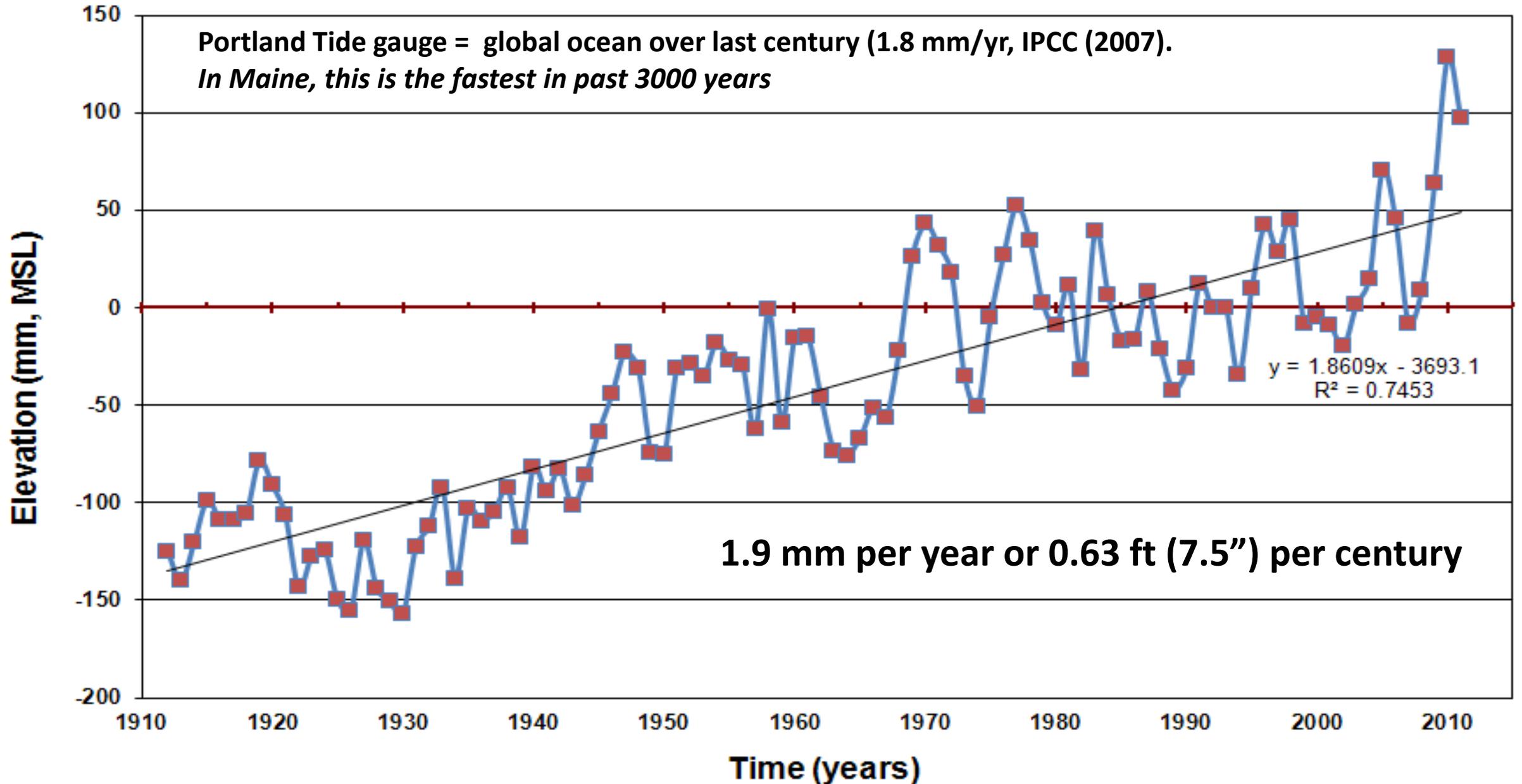
Portsmouth

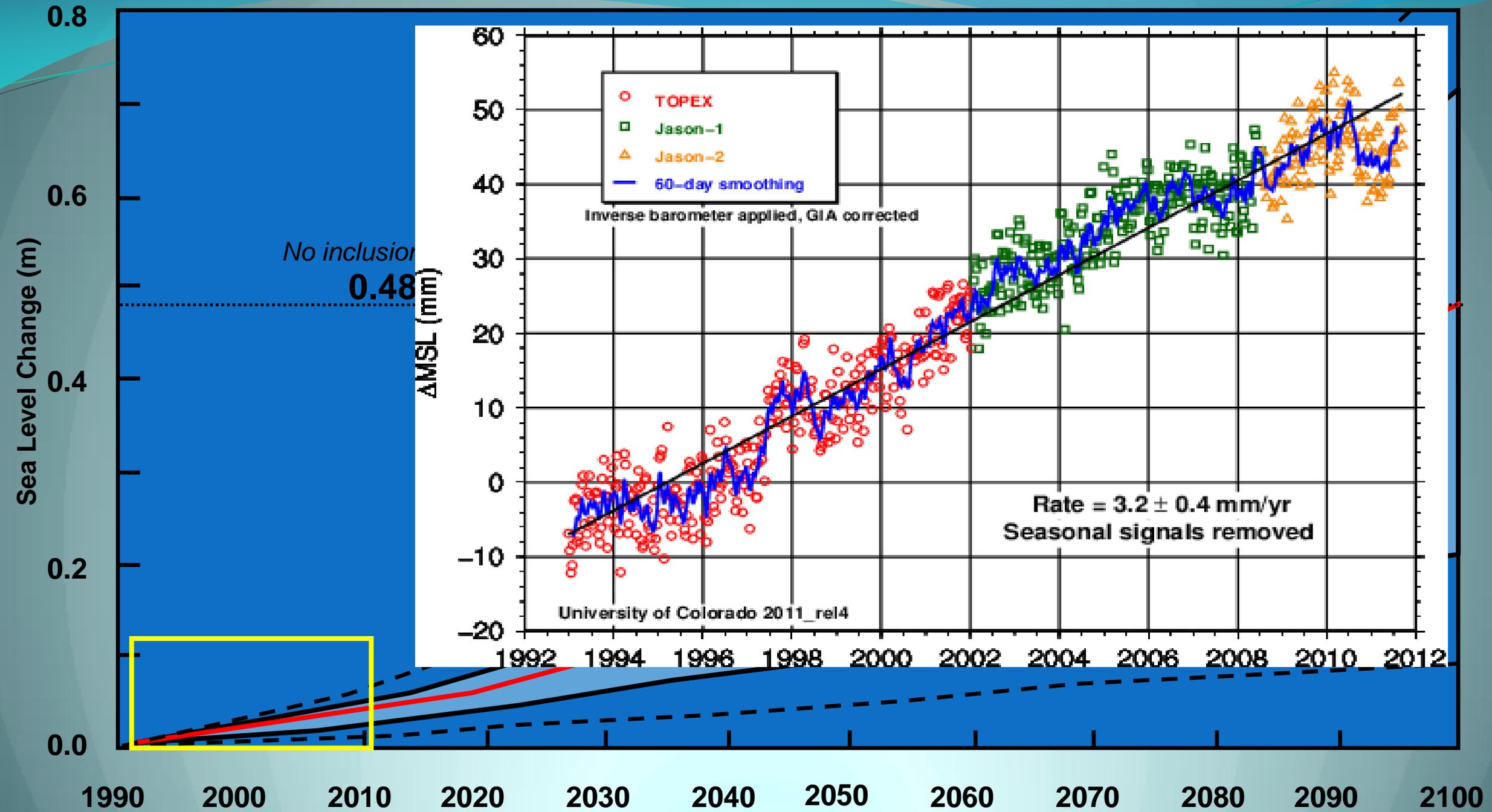
Sea Level, Portland, Maine

1912-2011 (through November 30, 2011)



DEPARTMENT OF CONSERVATION
MAINE
GEOLOGICAL SURVEY





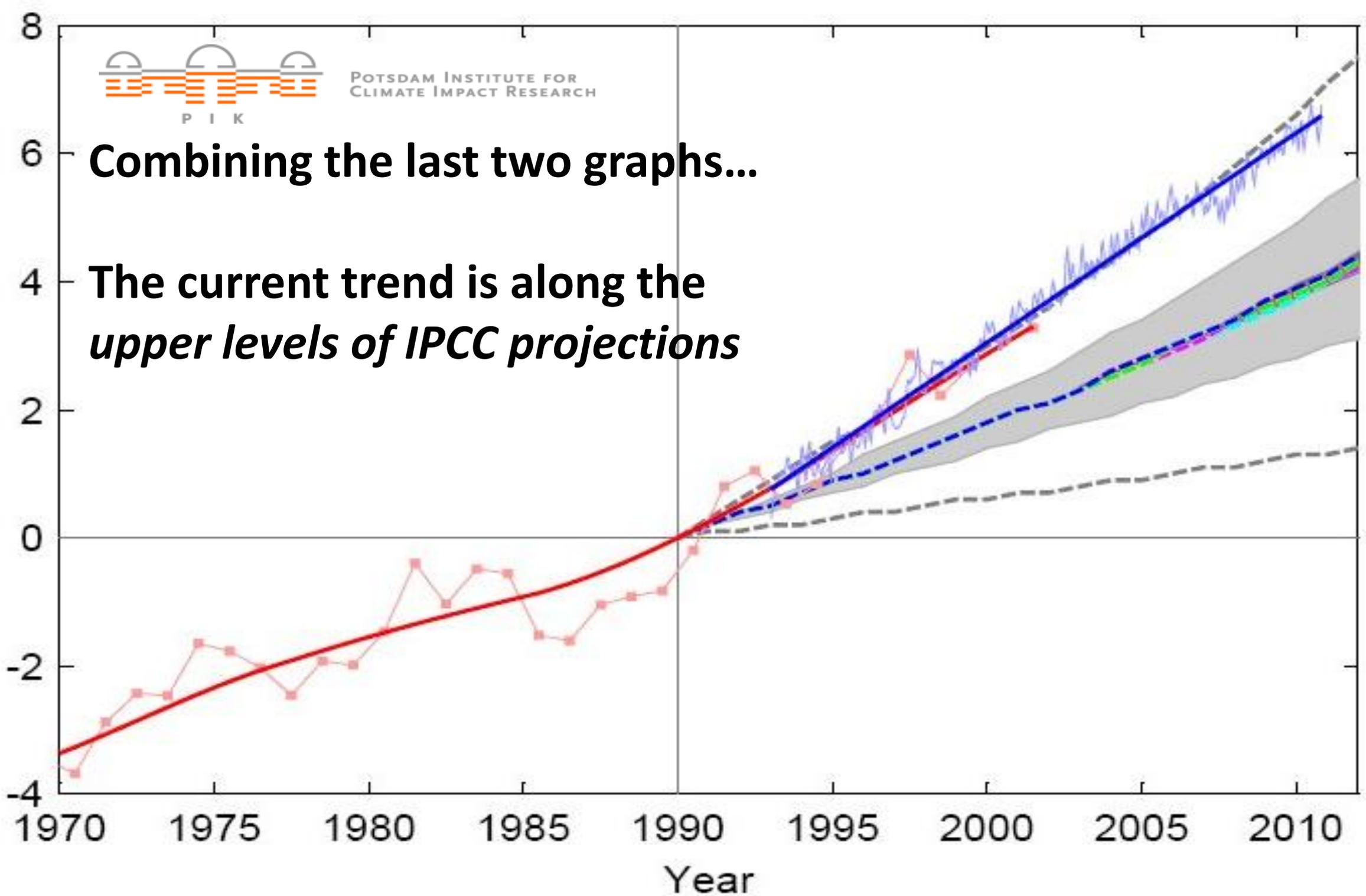


POTSDAM INSTITUTE FOR
CLIMATE IMPACT RESEARCH

Combining the last two graphs...

**The current trend is along the
*upper levels of IPCC projections***

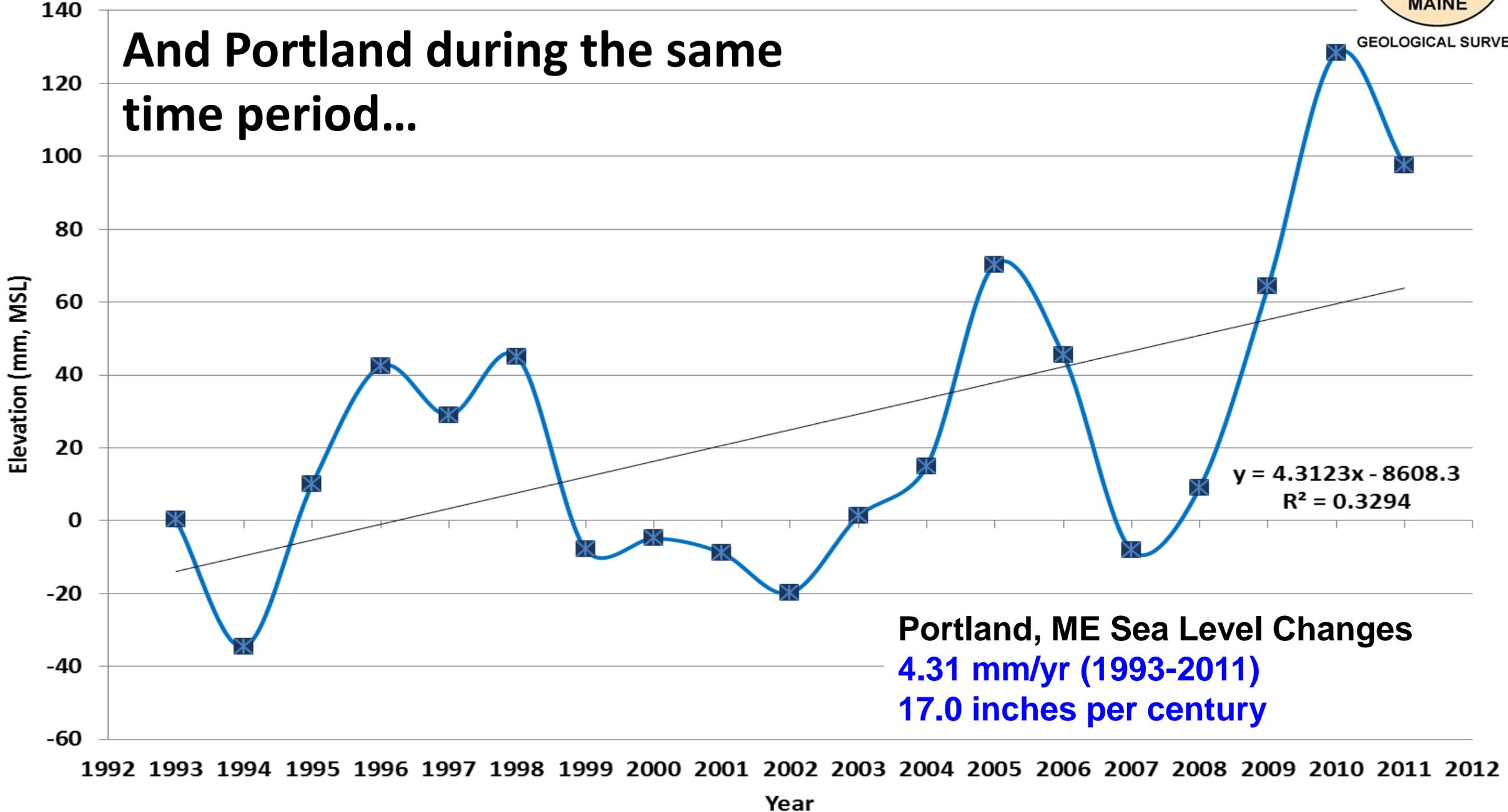
Sea Level Change (cm)



Sea Level, Portland, Maine 1993-2011 (through November 30, 2011)



And Portland during the same
time period...



...if current [Antarctic and Greenland] ice sheet melting rates continue for the next four decades, their cumulative loss could raise sea level by 15 centimeters (5.9 inches) by 2050. When this is added to the predicted sea level contribution of 8 centimeters (3.1 inches) from glacial ice caps and 9 centimeters (3.5 inches) from ocean thermal expansion, total sea level rise could reach 32 centimeters **(12.6 inches) by the year 2050.**

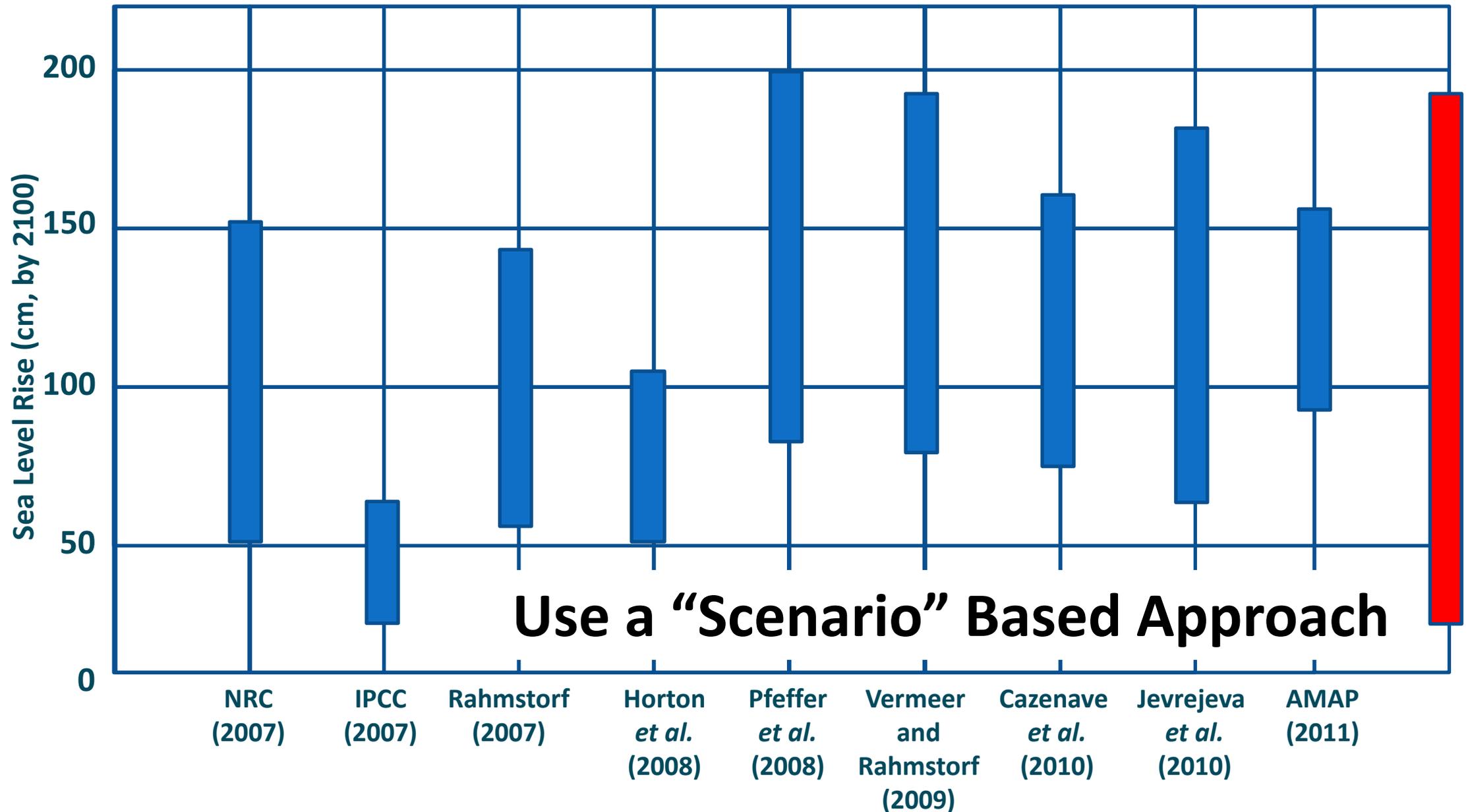
Rignot and others, March 2011 (AGU, in press)



http://www.agu.org/news/press/pr_archives/2011/2011-09.shtml

Image from www.swisseduc.ch

For a Range of Scenarios...



Sea Level Rise Planning in Maine...



Anticipatory Planning For Sea-Level Rise Along The Coast of Maine



This report a joint effort in
cooperation with State of
Maine's State Planning Office.

**On the right track...
in 1995!**

**But it was never
brought to the local
level**

**So it was LOST in the
archives.**

More reports...and updated sea level regulations

2006 - As the result of a 2 year stakeholder process, Maine adopted 2 feet of sea level rise over the next 100 years, which was a “middle-of-the road” prediction for global sea level rise, into its NRPA.

Protecting Maine's Beaches for the Future

A Proposal to Create an Integrated
Beach Management Program



A Report of the Beach Stakeholder's Group
to the Joint Standing Committee on Natural Resources
122nd Maine Legislature, 2nd Regular Session

February 2006

Even More recently...

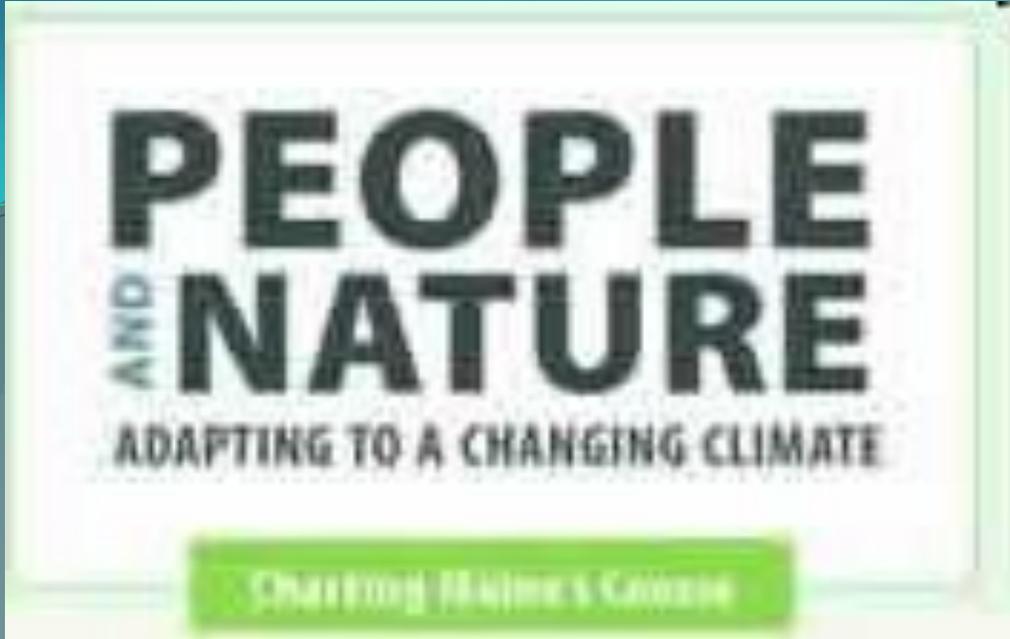
Working Groups:

Built Environment

Coastal Environment

Natural Environment

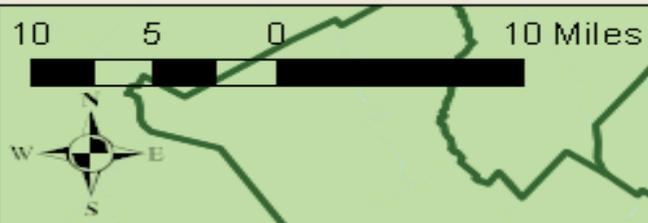
Social Environment



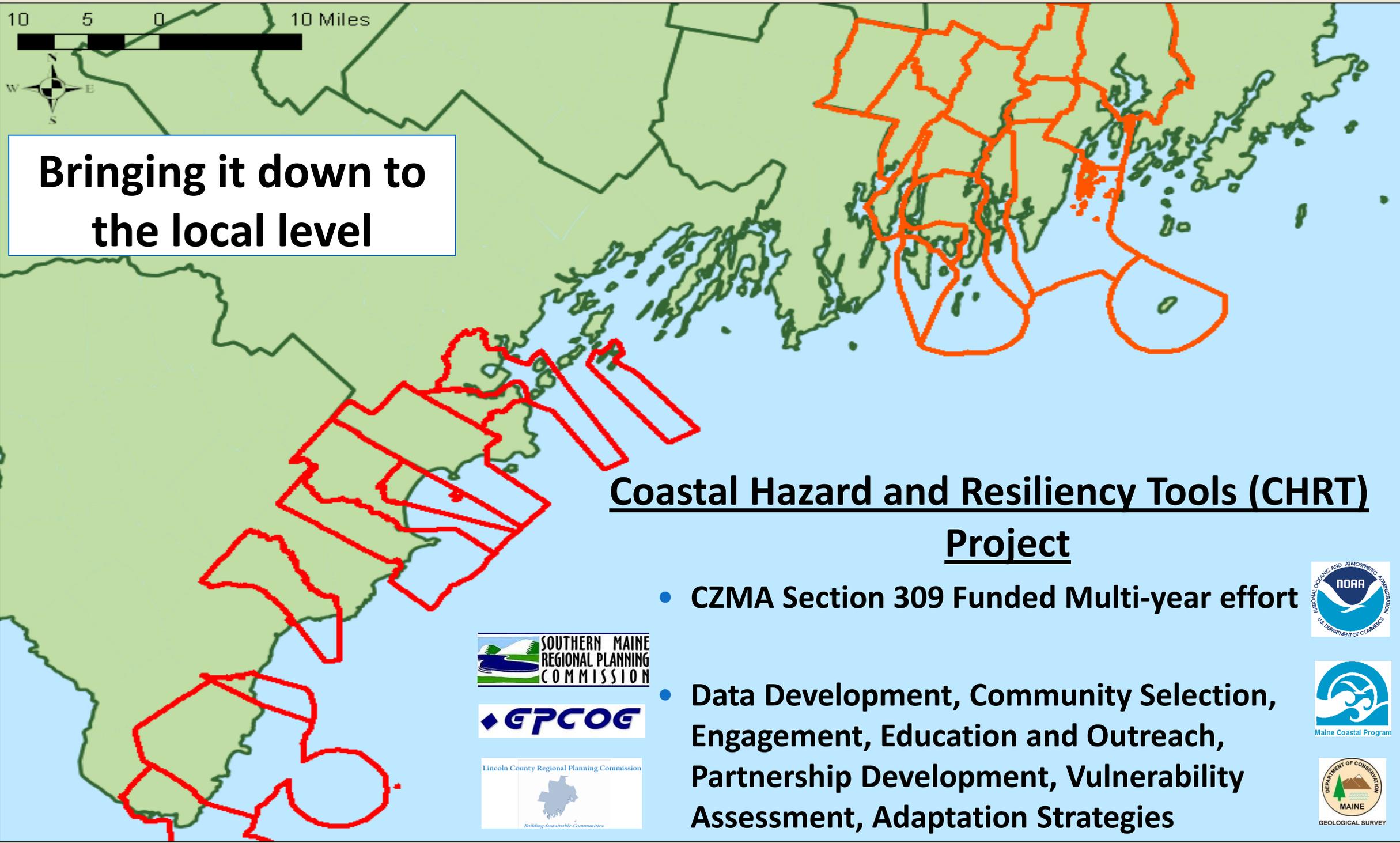
**PEOPLE
AND
NATURE**
ADAPTING TO A CHANGING CLIMATE

CHANGING TIMES & CLIMATE

- Year-long Stakeholder Process led to the production of a report in early 2010.
- Major recommendations related to ***bringing tools, models, and technical data to the local decision-making level relating to sea level rise planning.***



Bringing it down to the local level



Coastal Hazard and Resiliency Tools (CHRT) Project

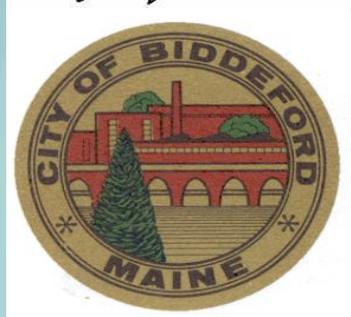
- CZMA Section 309 Funded Multi-year effort
- Data Development, Community Selection, Engagement, Education and Outreach, Partnership Development, Vulnerability Assessment, Adaptation Strategies



Sea Level Adaptation Working Group

Developing a Regional Approach

Local Participation:



Planning, Science, Technical Support:



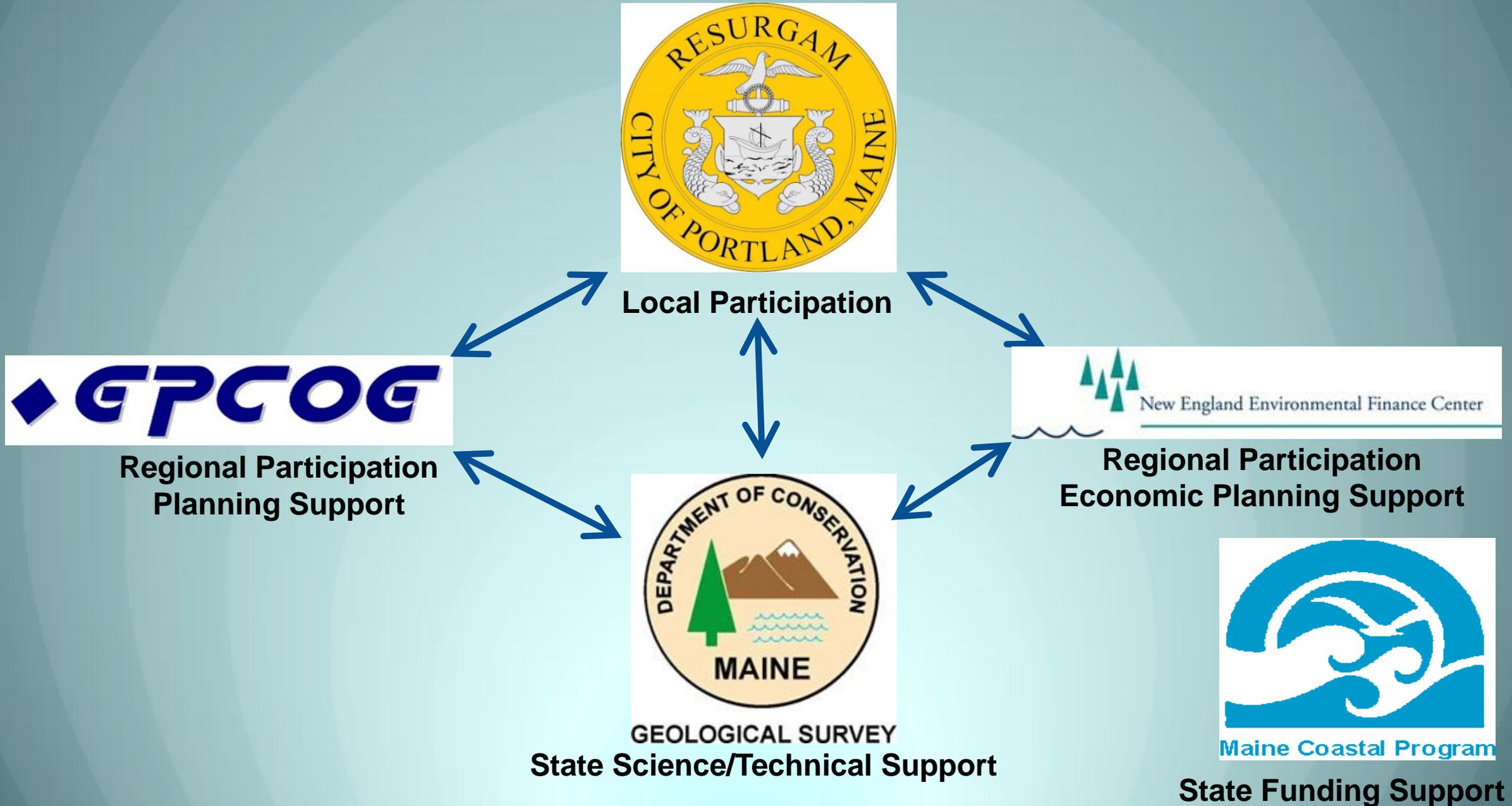
GEOLOGICAL SURVEY

Additional Support Funding:



Maine Coastal Program

Bringing the Issue to Portland



Vulnerability Assessment

- Sea level rise scenarios (by 2100, or a “phased” approach):
 - **0.3 meters (1 foot)**
 - **0.6 meters (2 feet)**
 - **1.0 meters (3.28 feet)**
 - **1.8 meters (5.95 feet)**
- Scenarios **assume static topography** (‘bathtub model’).
- Scenarios **do not include** the effects of **freshwater runoff from rain events or waves**.
- The **Highest Annual Tide (HAT)** and the **1978 storm** stillwater elevation were used as a basis for simulating impacts to infrastructure.
- For assessing impacts to buildings, it was assumed that the **entire building was impacted** if inundation intersected the building footprint.
- For assessing impacts to roads, it was assumed that inundation of a road made it **impassable** but did not assume the road would be damaged.
- For assessing impacts to wetlands, tidal elevations were used as proxies for different marsh surfaces.

“Scenario-based” Approach

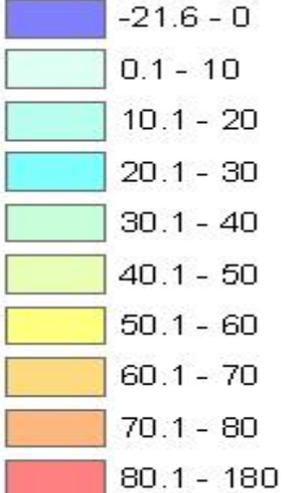
Using the Sea Level Rise Simulation Tool

Steps:

- 1) Groundtruth **LiDAR** data for representing ground conditions using RTK – GPS (*very accurate*).
- 2) Determine Tidal Elevations as proxies for existing marsh surfaces using nearby tide gauge data
- 3) Demonstrate accuracy in simulating **existing conditions** using **tidal elevations** to define marsh habitats and inundation
- 4) Simulate **potential impacts of sea level** rise on:
 - a) Marsh Habitat
 - b) Existing Buildings and Road Infrastructure
- 5) Identify areas potentially suitable for marsh migration and at-risk built infrastructure

Couldn't do it without LIDAR!

2006 LiDAR
Portland, ME
Elevation (ft, NAVD)



Coastal wetlands

“Coastal wetlands” means all tidal and subtidal lands; all areas with vegetation present that is tolerant of salt water and occurs primarily in salt water or estuarine habitat; and any swamp, marsh, bog, beach, flat or other contiguous lowland that is subject to tidal action during the **highest tide level for each year** in which an activity is proposed as identified in tide tables published by the National Ocean Service. Coastal wetlands may include portions of coastal sand dunes.

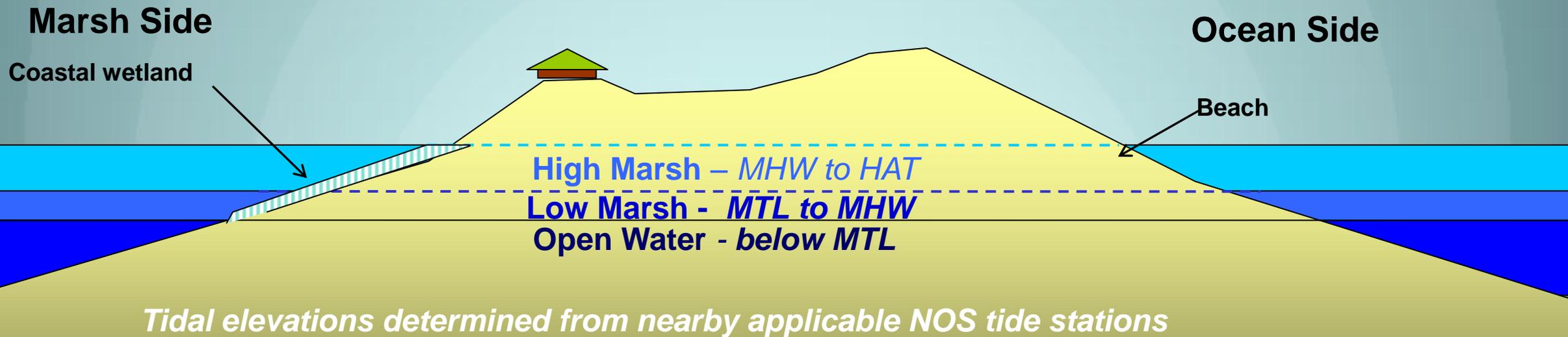
Required in Maine’s Municipal Shoreland Zoning

Setting the Stage with Tidal Elevations

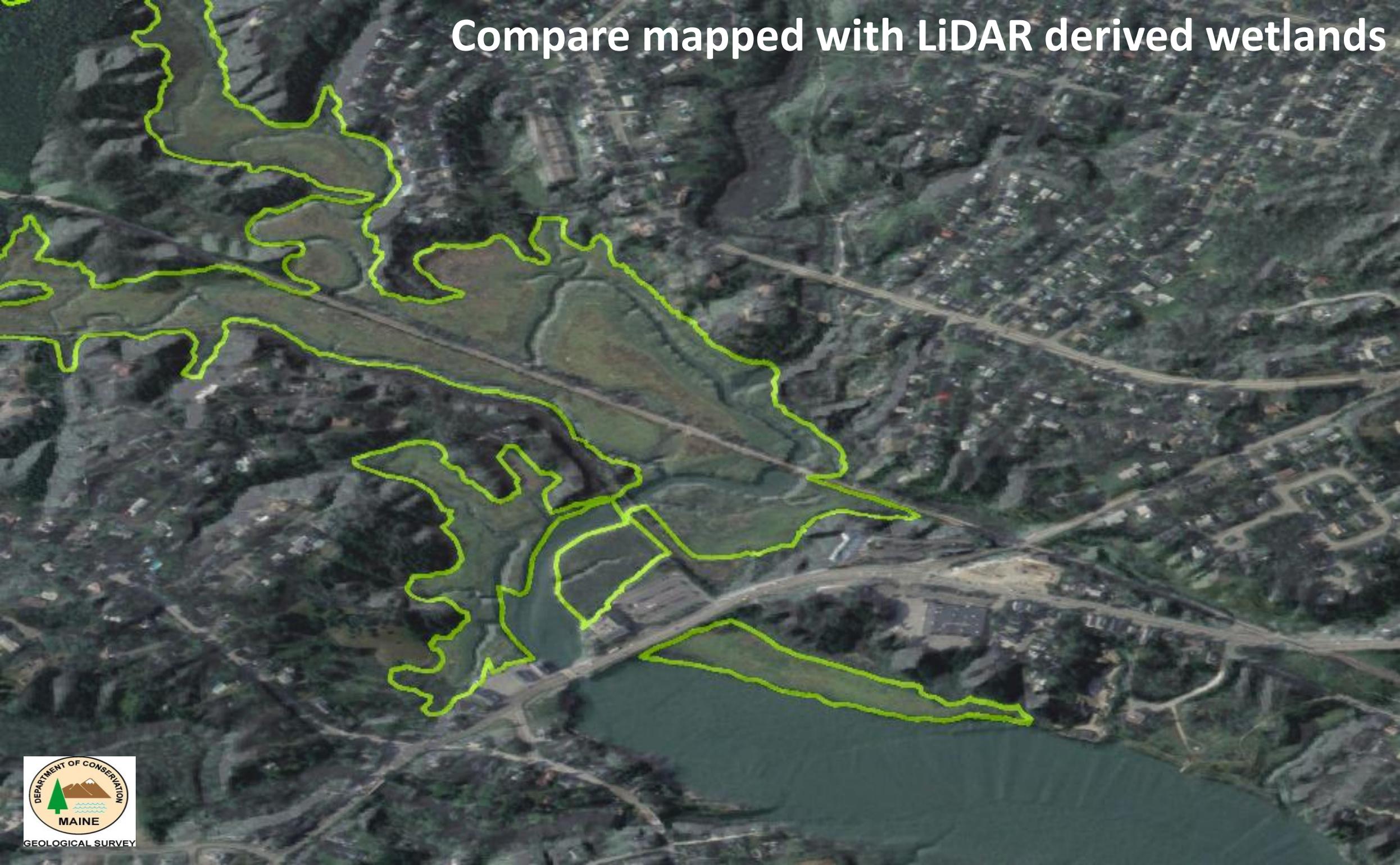
Highest Annual Tide (HAT) - “spring” tide, the highest predicted water level for any given year but is reached within several inches numerous tides a year

Mean High Water (MHW) - the average normal high water level.

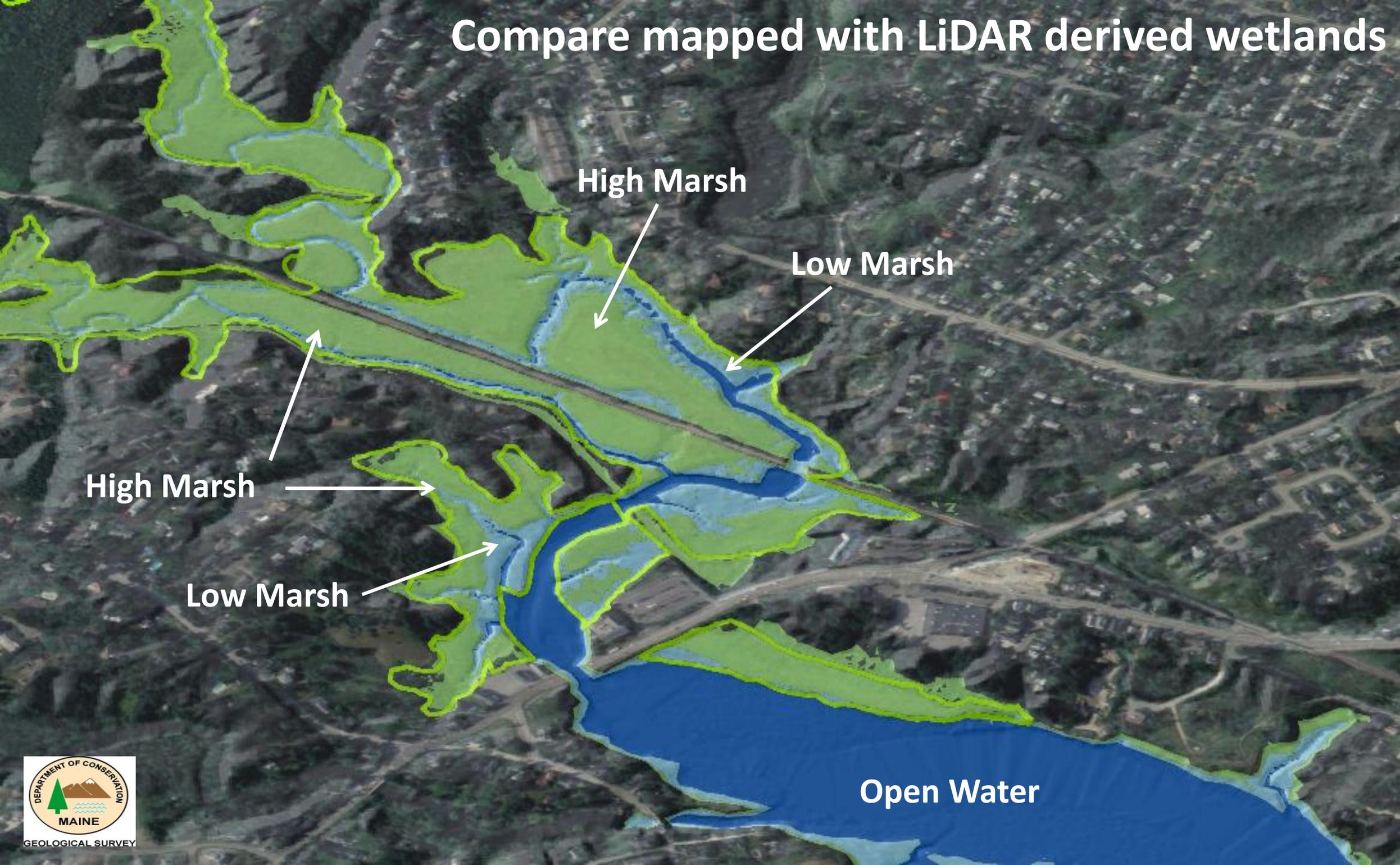
Mean Tide Level (MTL) = average height of the ocean’s surface (between mean high and mean low tide).



Compare mapped with LiDAR derived wetlands



Compare mapped with LiDAR derived wetlands



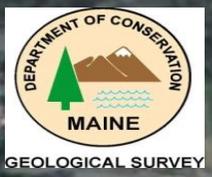
High Marsh

Low Marsh

High Marsh

Low Marsh

Open Water



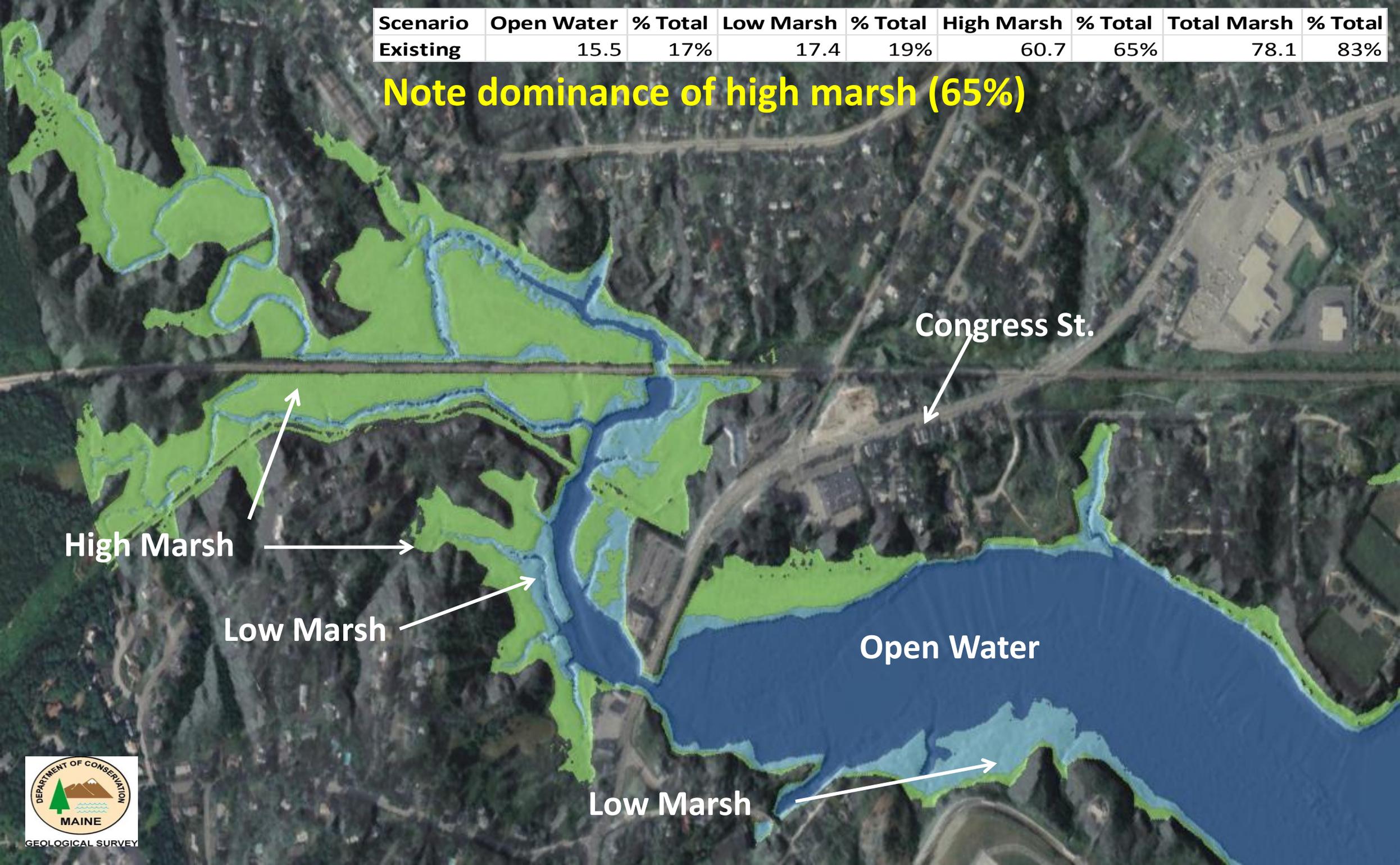
Examine Potential Impacts to Natural Resources (Wetland Transgression?)

Example: Stroudwater, Fore River



Scenario	Open Water	% Total	Low Marsh	% Total	High Marsh	% Total	Total Marsh	% Total
Existing	15.5	17%	17.4	19%	60.7	65%	78.1	83%

Note dominance of high marsh (65%)



High Marsh

Low Marsh

Congress St.

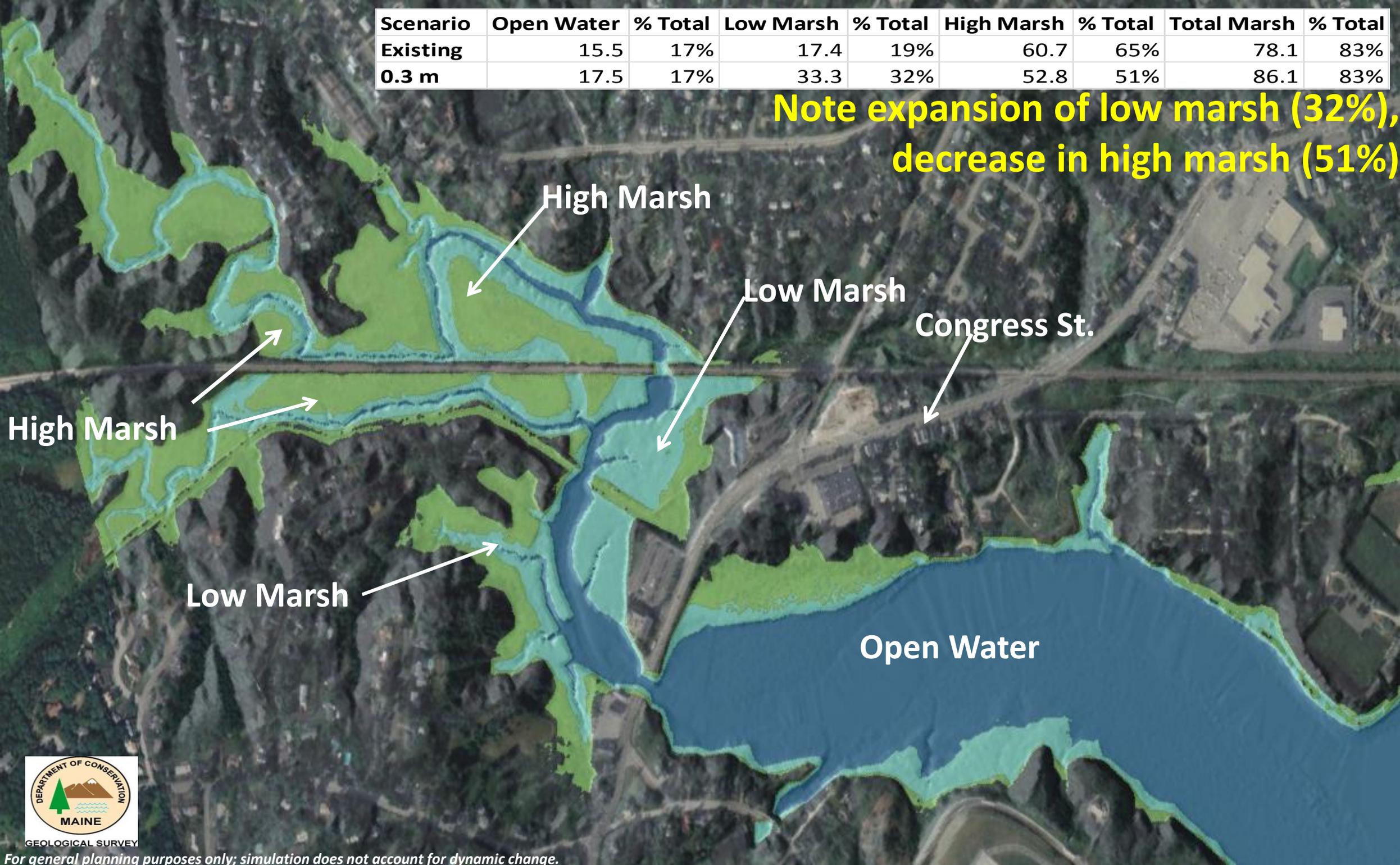
Open Water

Low Marsh



Scenario	Open Water	% Total	Low Marsh	% Total	High Marsh	% Total	Total Marsh	% Total
Existing	15.5	17%	17.4	19%	60.7	65%	78.1	83%
0.3 m	17.5	17%	33.3	32%	52.8	51%	86.1	83%

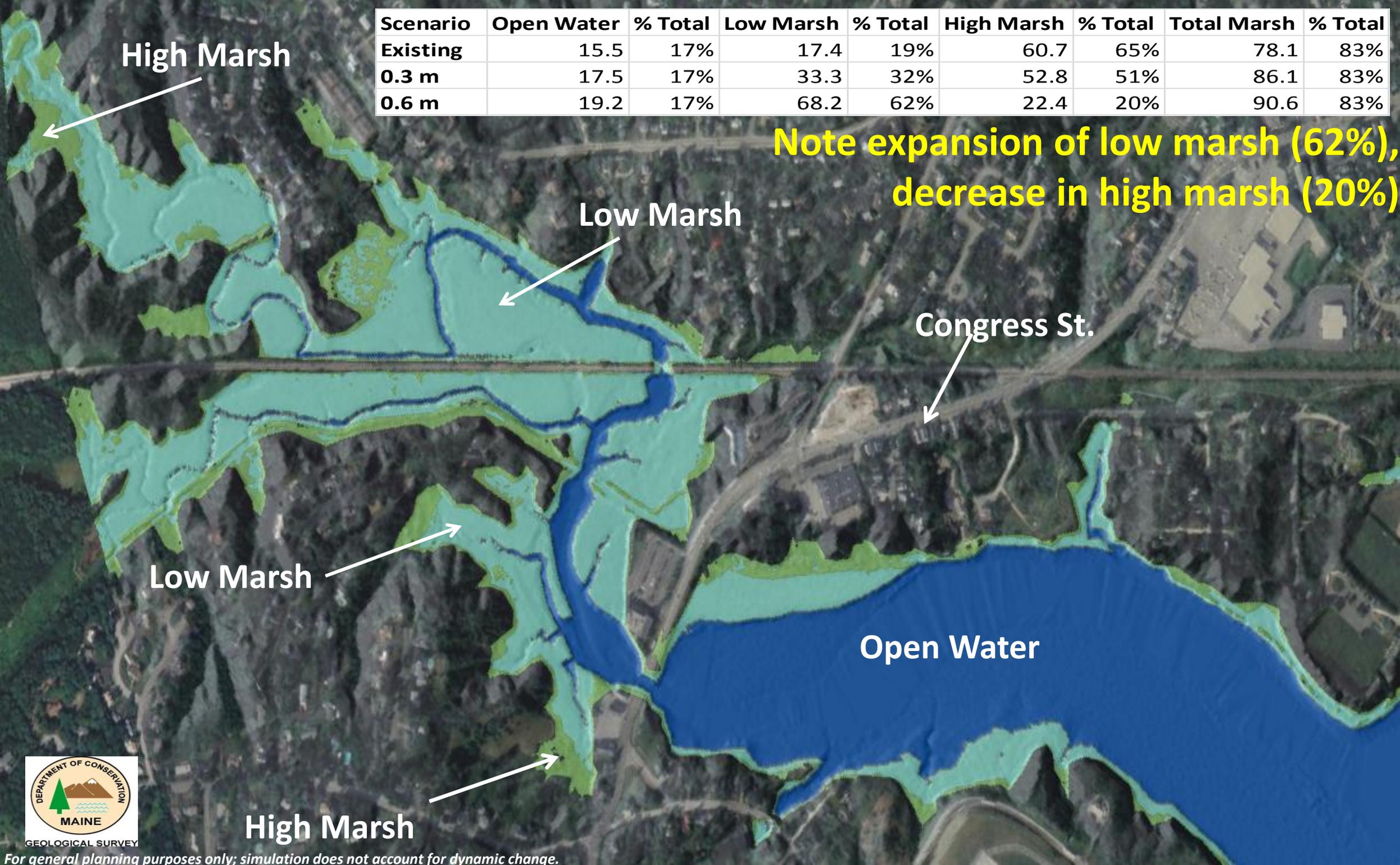
Note expansion of low marsh (32%), decrease in high marsh (51%)



For general planning purposes only; simulation does not account for dynamic change.

Scenario	Open Water	% Total	Low Marsh	% Total	High Marsh	% Total	Total Marsh	% Total
Existing	15.5	17%	17.4	19%	60.7	65%	78.1	83%
0.3 m	17.5	17%	33.3	32%	52.8	51%	86.1	83%
0.6 m	19.2	17%	68.2	62%	22.4	20%	90.6	83%

Note expansion of low marsh (62%), decrease in high marsh (20%)



High Marsh

Low Marsh

Congress St.

Low Marsh

Open Water

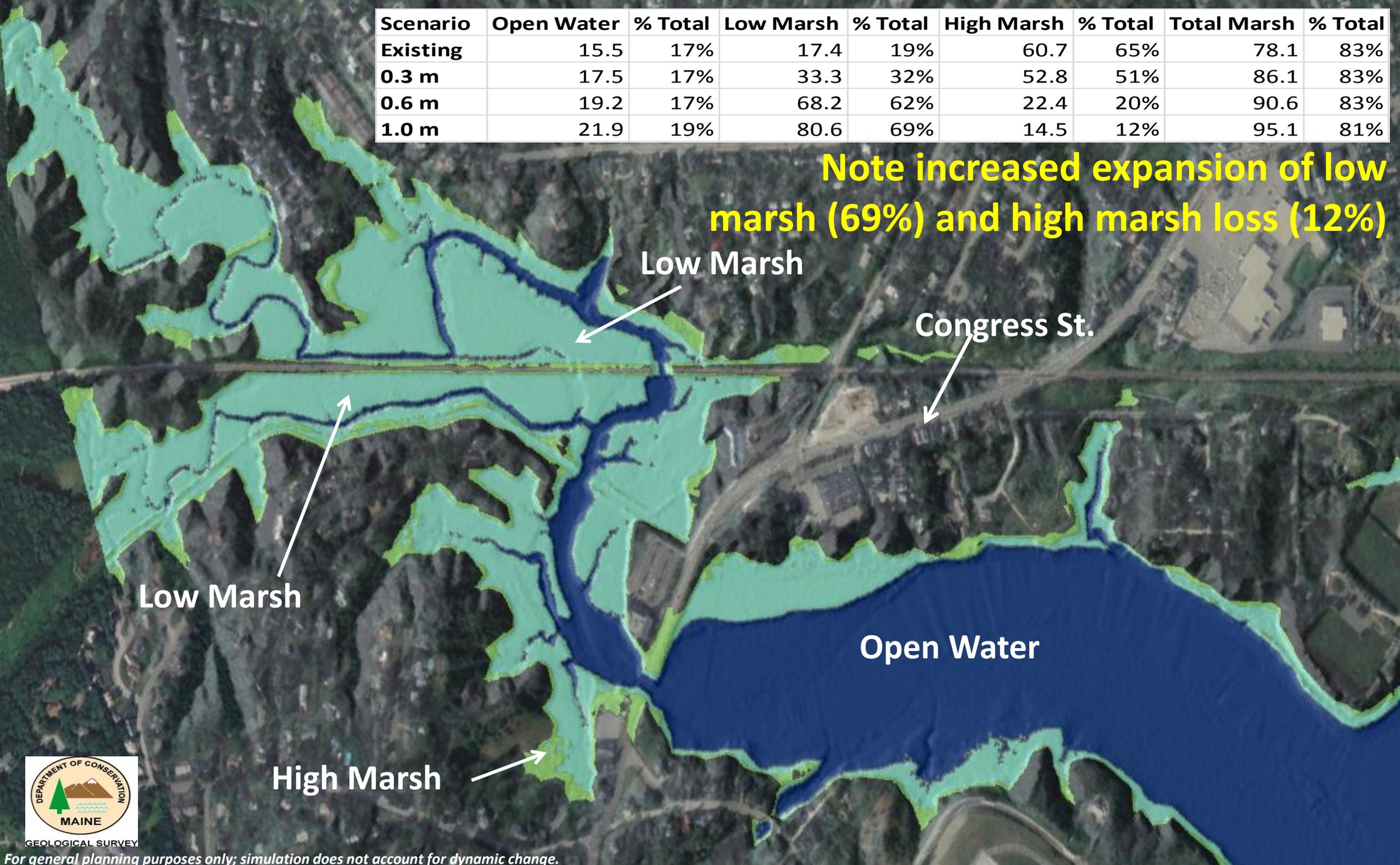
High Marsh



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0.3 m	17.5	17%	33.3	32%	52.8	51%	86.1	83%
0.6 m	19.2	17%	68.2	62%	22.4	20%	90.6	83%
1.0 m	21.9	19%	80.6	69%	14.5	12%	95.1	81%

Note increased expansion of low marsh (69%) and high marsh loss (12%)



Low Marsh

Congress St.

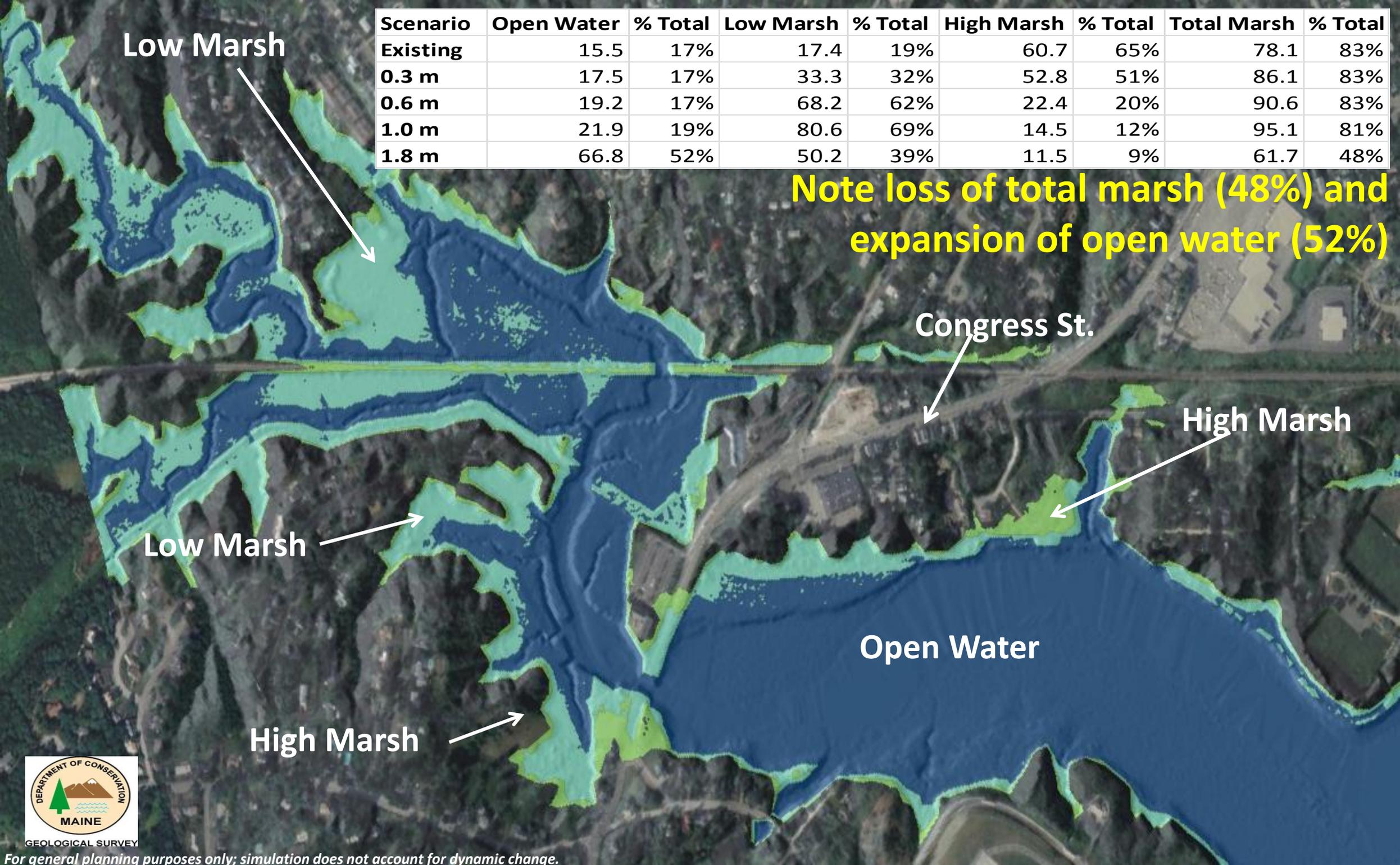
Low Marsh

Open Water

High Marsh



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Low Marsh

Scenario	Open Water	% Total	Low Marsh	% Total	High Marsh	% Total	Total Marsh	% Total
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0.3 m	17.5	17%	33.3	32%	52.8	51%	86.1	83%
0.6 m	19.2	17%	68.2	62%	22.4	20%	90.6	83%
1.0 m	21.9	19%	80.6	69%	14.5	12%	95.1	81%
1.8 m	66.8	52%	50.2	39%	11.5	9%	61.7	48%

Note loss of total marsh (48%) and expansion of open water (52%)

Congress St.

High Marsh

Low Marsh

Open Water

High Marsh



Potential Impacts on Stroudwater/Fore River

- There is some room for limited marsh expansion in 0.3, 0.6 m, and 1.0 m SLR scenarios (to about 90-95 acres) due to steeper sloped, developed uplands or transportation infrastructure. Expect conversion of high marsh to low marsh.
- Should a high SLR scenario occur (1.8 m) much of the marsh would be “pinched out” and converted to open water.
- Tool can be used to find areas of undeveloped low-lying uplands to allow marsh migration, or where development patterns have precluded marsh expansion.

Estimates do not account for erosion or sedimentation and assume static topography.

Infrastructure Vulnerability Assessment

Highest Annual Tide (HAT), is the highest predicted water level for any given year. For 2011, that was 6.6 ft NAVD88 (11.8 ft MLLW).

1978 Storm is the highest recorded water level at the Portland Tide Gauge which occurred on the February 7, 1978 Noreaster' Storm (~3.0 feet of surge). The "100-year" storm, 8.9 ft NAVD88, 14.1 ft MLLW).

Scenario	Highest Annual Tide	1978 Storm
Existing	6.6 feet	8.9 feet
+0.3 m (1 ft) SLR	7.6 feet	9.9 feet
+0.6 m (2 ft) SLR	8.6 feet	10.9 feet
+1.0 m (3.3 ft) SLR	9.9 feet	12.2 feet
+1.8 m (6.0 ft) SLR	12.5 feet	14.8 feet

All elevations referenced to NAVD88; 0 ft NAVD88 approximately 5.2 ft above MLLW.



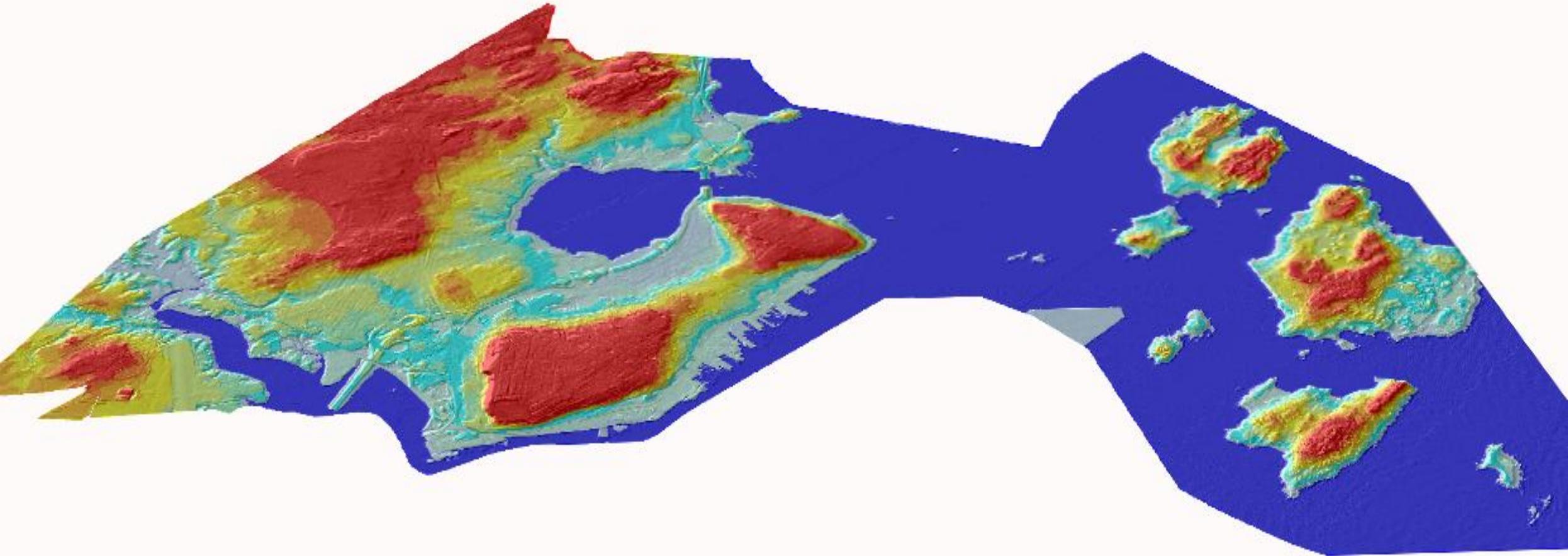
Infrastructure Vulnerability Assessment

**** Plan for “Today’s Storms and Tomorrow’s Tides” ****

Surge Amount	Frequency	Last Occurred
3.0 feet or more*	1 in 7 years	Oct 30, 1991
3.5 feet or more*	1 in 14 years	Oct 30, 1991
4.0 feet or more*	1 in 47 years	Mar 3, 1947

**at time of high tide only; surges of these levels are much more frequent (i.e., February 26, 2010 had a surge of 4.4 feet but at mid-falling tide)*

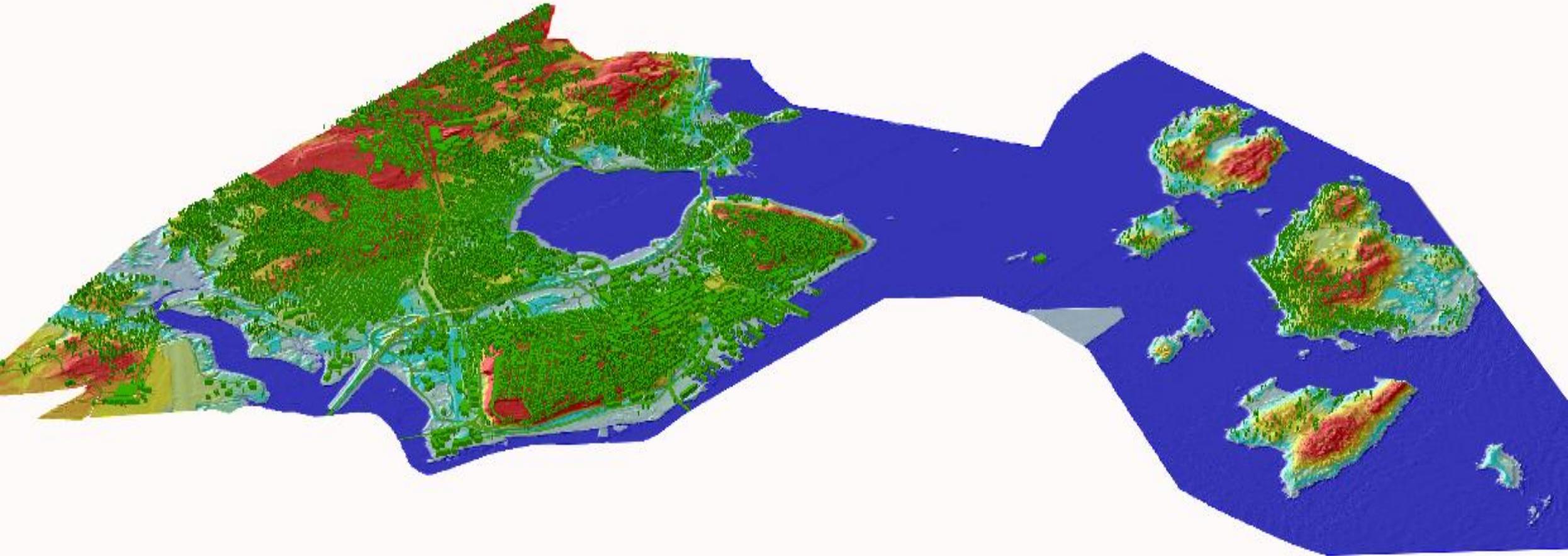
Base LiDAR Data



2006 LiDAR tiles (18 cm RMSE)

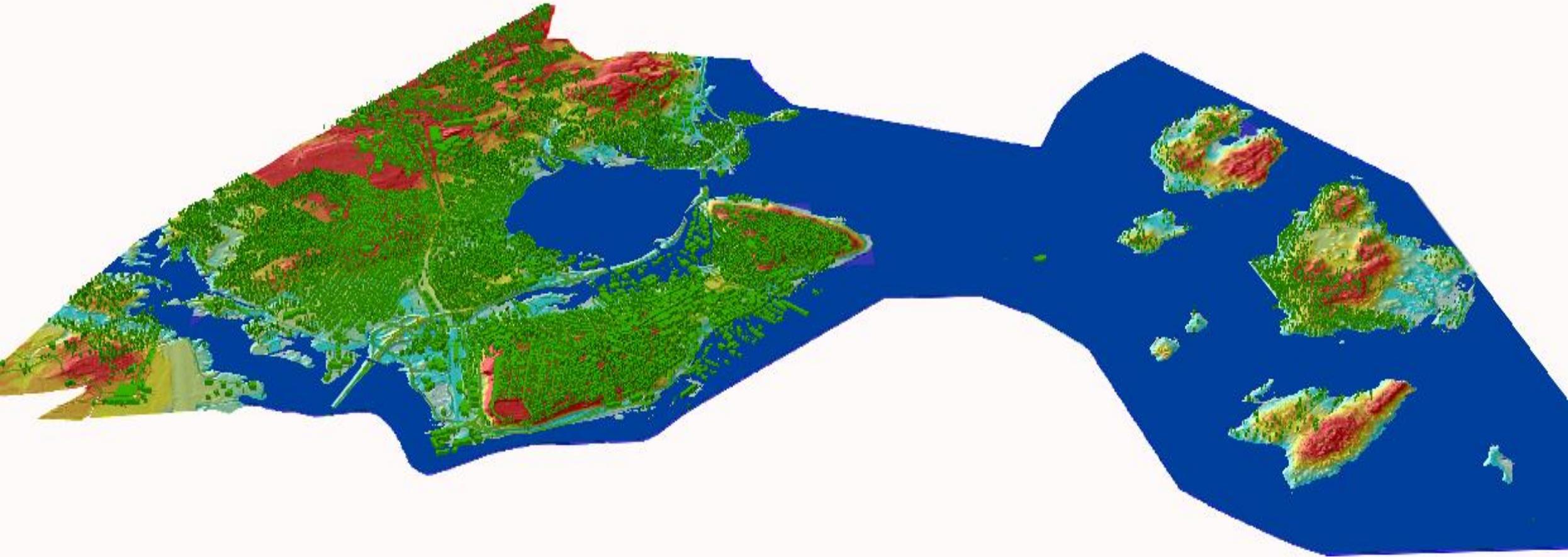
Mosaic and clip to municipal boundaries

Buildings and Transportation Infrastructure (overlain onto Base LiDAR)



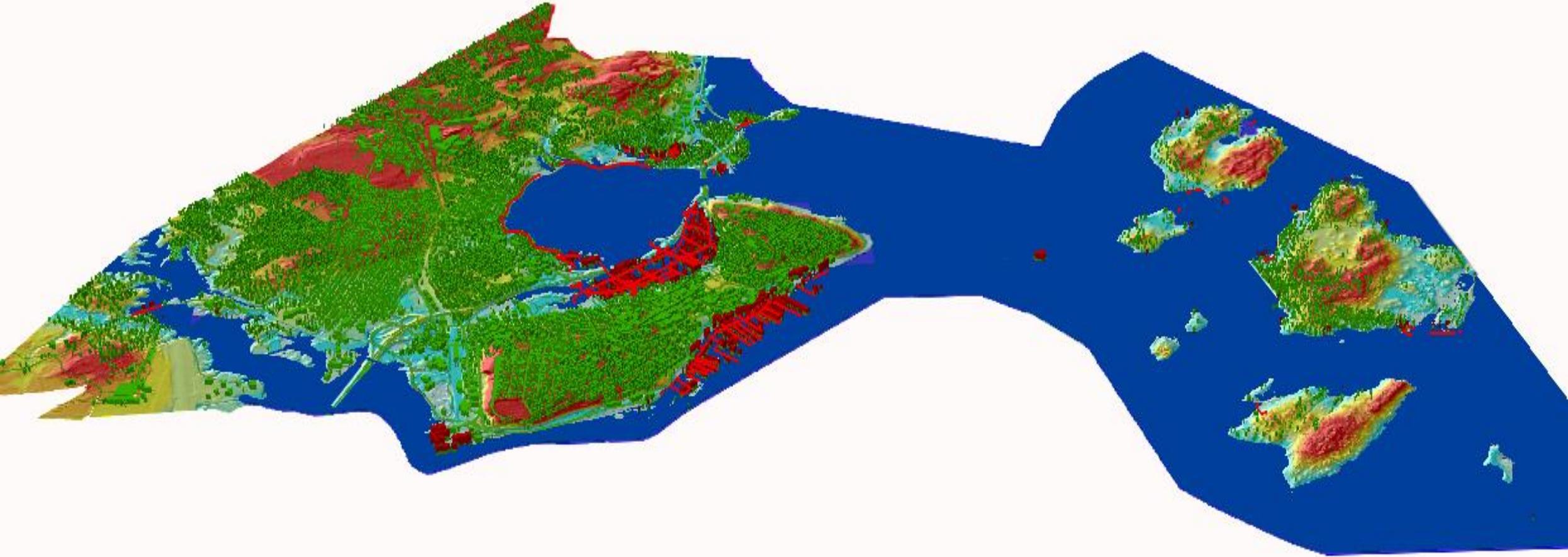
Add Polygon layers for buildings and roads (municipal)

Simulate Inundation Levels



Determine future inundation levels under different scenarios
Raster queries to determine areas below certain water levels

Identify Potentially Inundated Infrastructure



Determine inundation impacts to buildings and infrastructure
Analysis completed includes Islands (not included in presentation)



Analysis of Potential Inundation Depths Highest Annual Tide

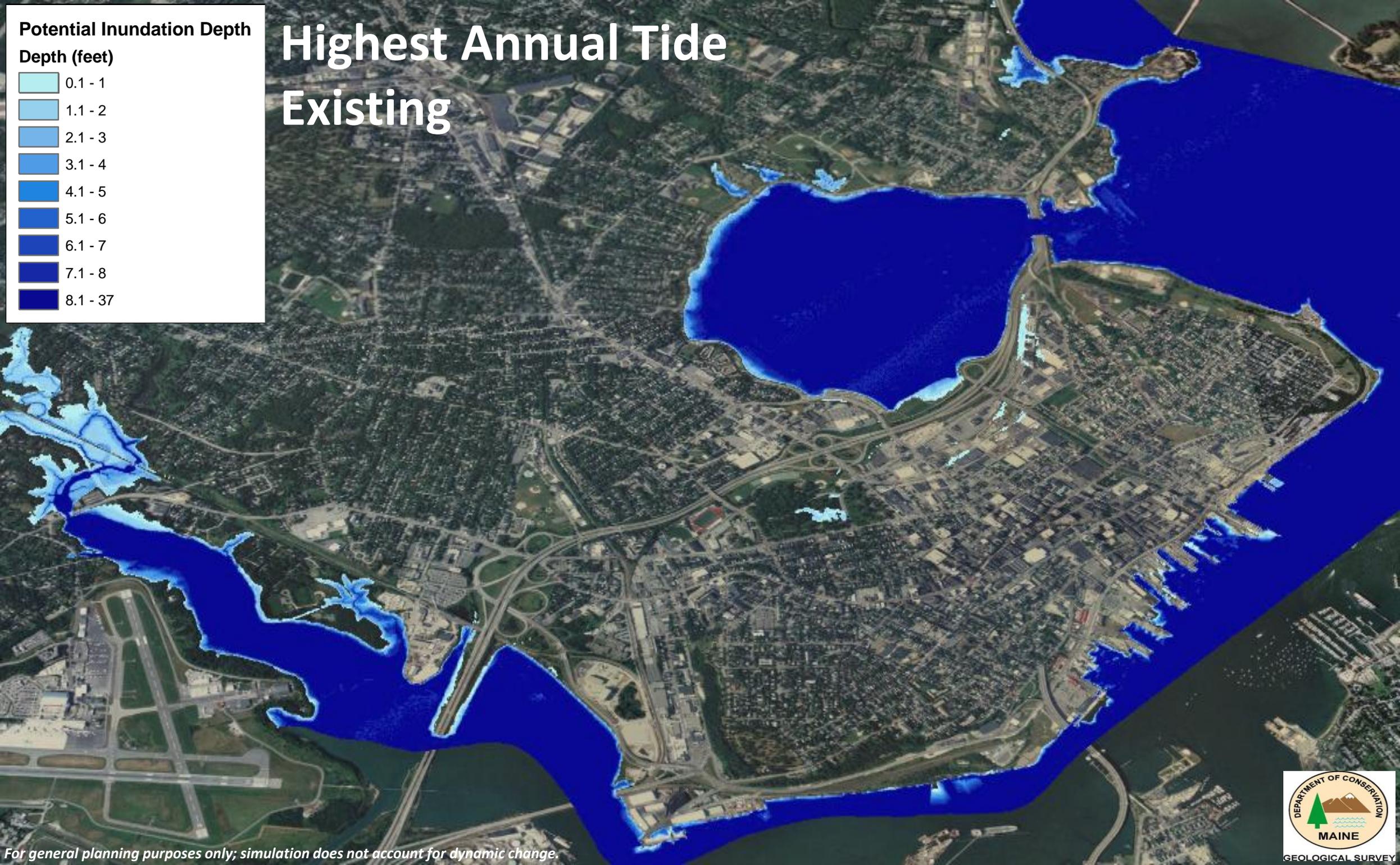
*Jan 21, 2011
Tide Height 7.5 ft NAVD (12.7 ft MLLW)
Image from Portland Press Herald*

Potential Inundation Depth

Depth (feet)

- 0.1 - 1
- 1.1 - 2
- 2.1 - 3
- 3.1 - 4
- 4.1 - 5
- 5.1 - 6
- 6.1 - 7
- 7.1 - 8
- 8.1 - 37

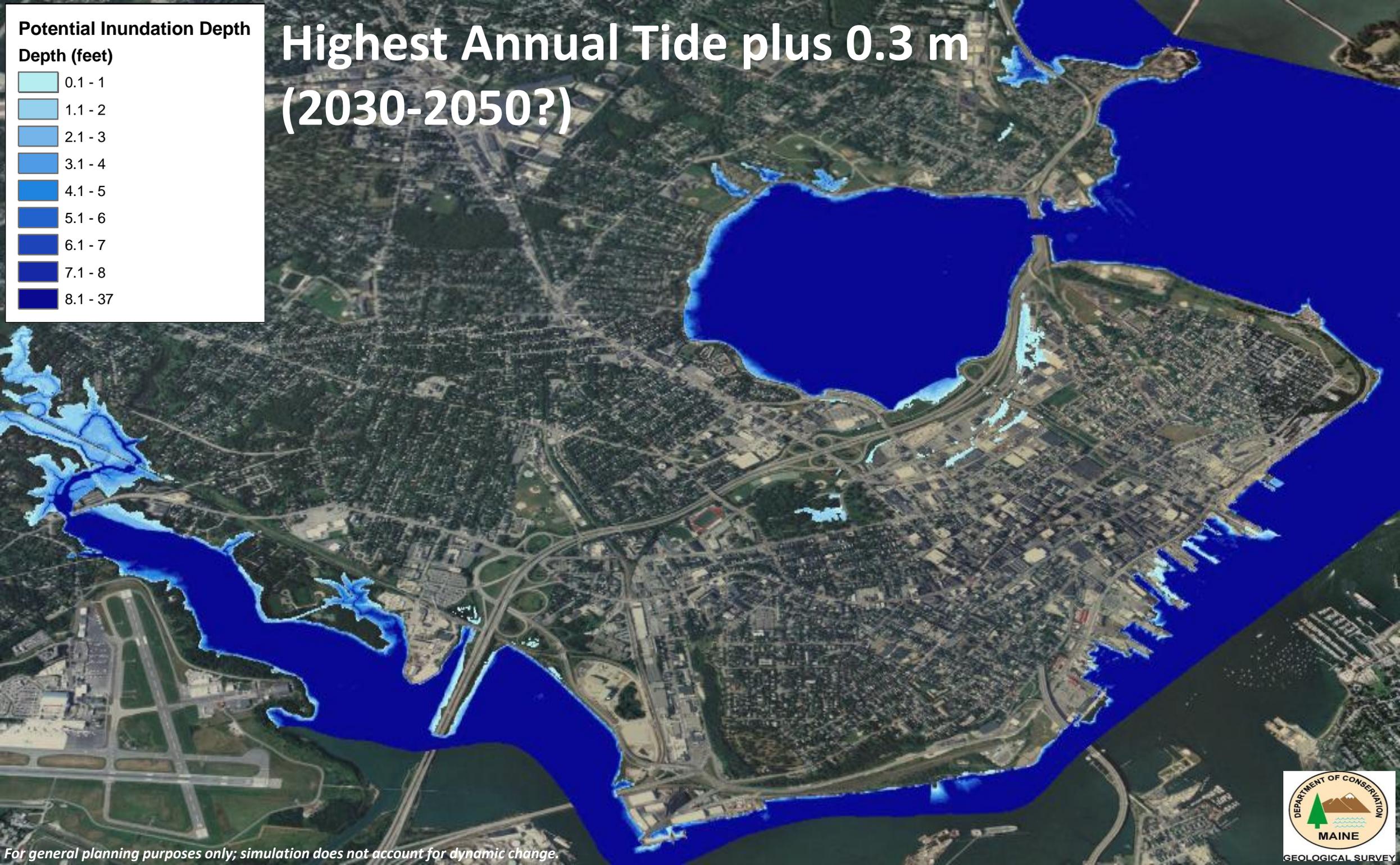
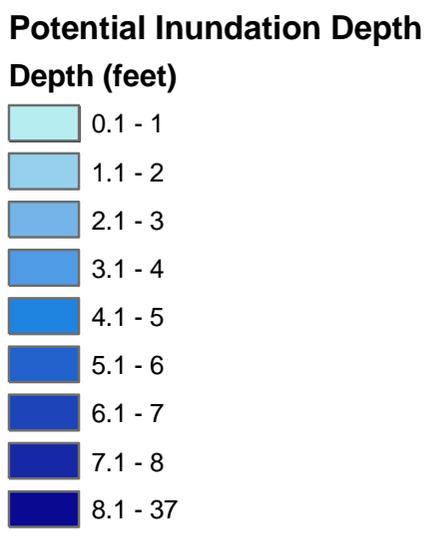
Highest Annual Tide Existing



For general planning purposes only; simulation does not account for dynamic change.



Highest Annual Tide plus 0.3 m (2030-2050?)



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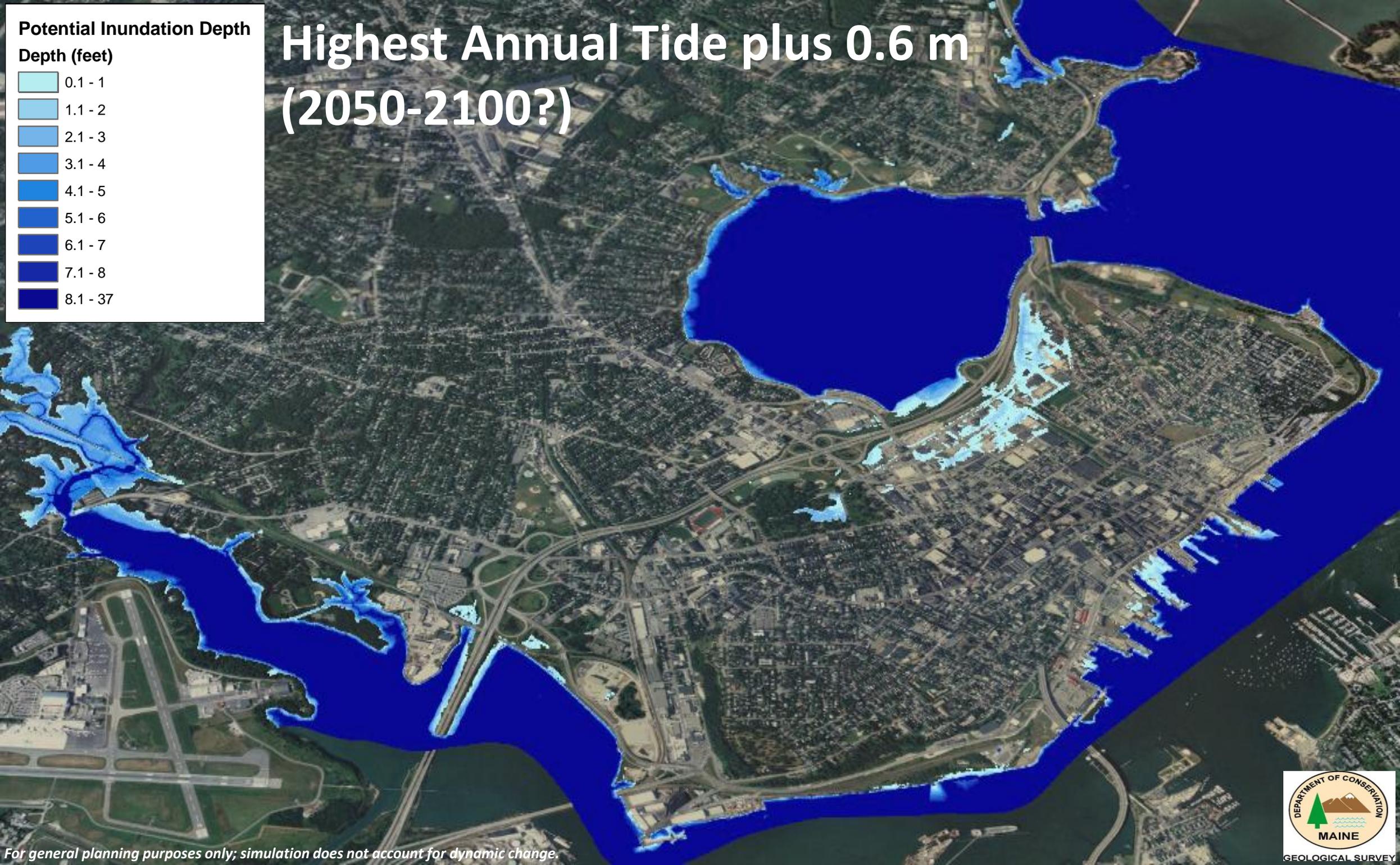


Highest Annual Tide plus 0.6 m (2050-2100?)

Potential Inundation Depth

Depth (feet)

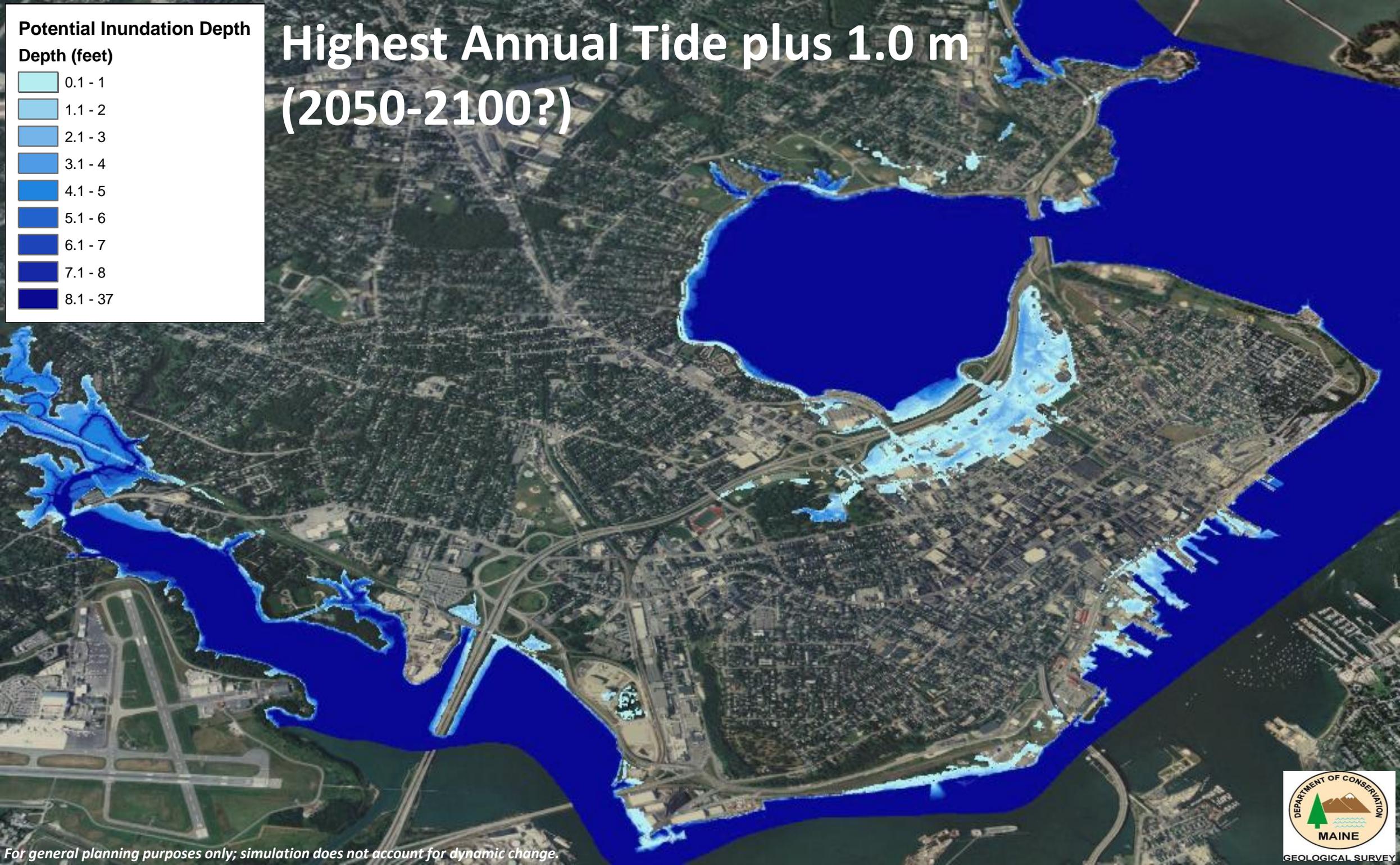
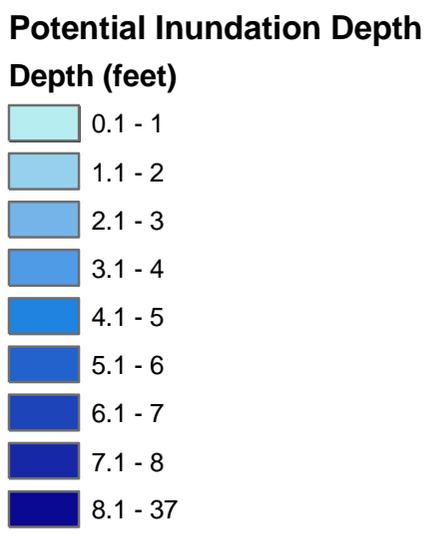
- 0.1 - 1
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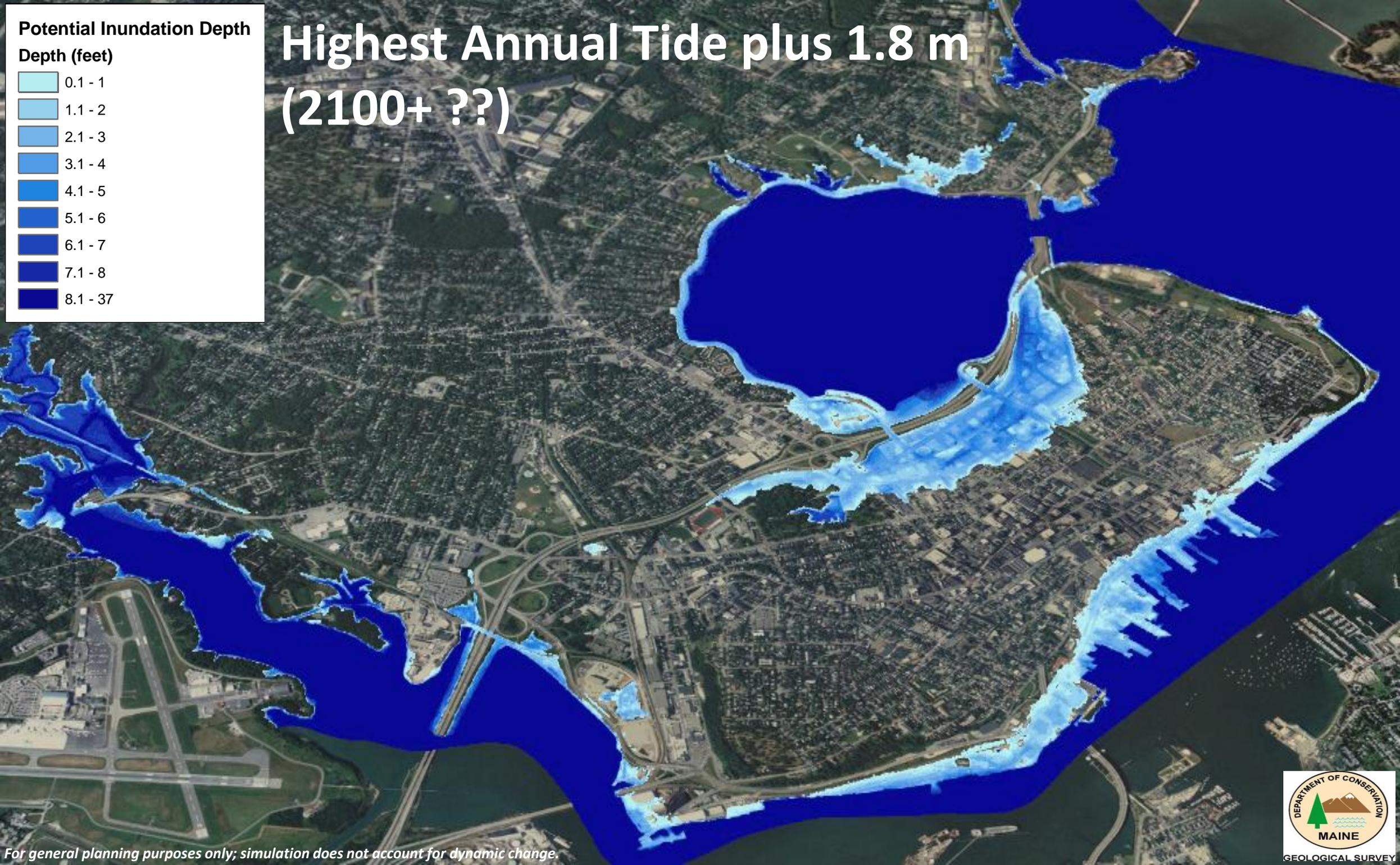
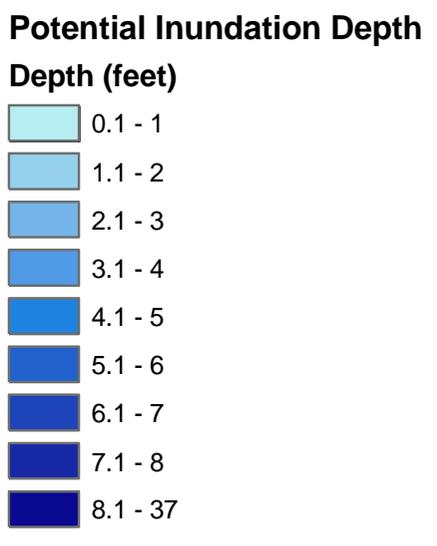
Highest Annual Tide plus 1.0 m (2050-2100?)



For general planning purposes only; simulation does not account for dynamic change.



Highest Annual Tide plus 1.8 m (2100+ ??)



For general planning purposes only; simulation does not account for dynamic change.



Existing and Potential Future Flooding in Portland Based on Flood Stage

Scenario	Flood Stage Elevation (MLLW)	# times flood stage exceeded	% of Total High Tides	Hours of Inundation (above flood level)
2011 Year	12 ft	11	1.6%	8
+0.3 m (1 ft) SLR	11 ft	98	13.9%	141
+0.6 m (2 ft) SLR	10 ft	281	39.8%	570
+1.0 m (3.3 ft) SLR	8.7 ft	612	86.7%	1759
+1.8 m (5.9) ft SLR	6.1 ft	702	99.4%	3782

- *Flood stage is indicated as 12 feet MLLW, including surge (source: NWS)*
- *Based only on data from 2011*
- *NOAA CO-OPs Inundation Analysis Tool*



Analysis of Potential Inundation Depths Historic 1978 Storm Event

*Patriots' Day Storm 2007
8.1 ft NAVD, 13.3 ft MLLW
(2.7 ft of surge)
Image from Tusconcitizen.com*

Historic 1978 Storm

Potential Inundation Depth

Depth (feet)

- 0.1 - 1
- 1.1 - 2
- 2.1 - 3
- 3.1 - 4
- 4.1 - 5
- 5.1 - 6
- 6.1 - 7
- 7.1 - 8
- 8.1 - 37



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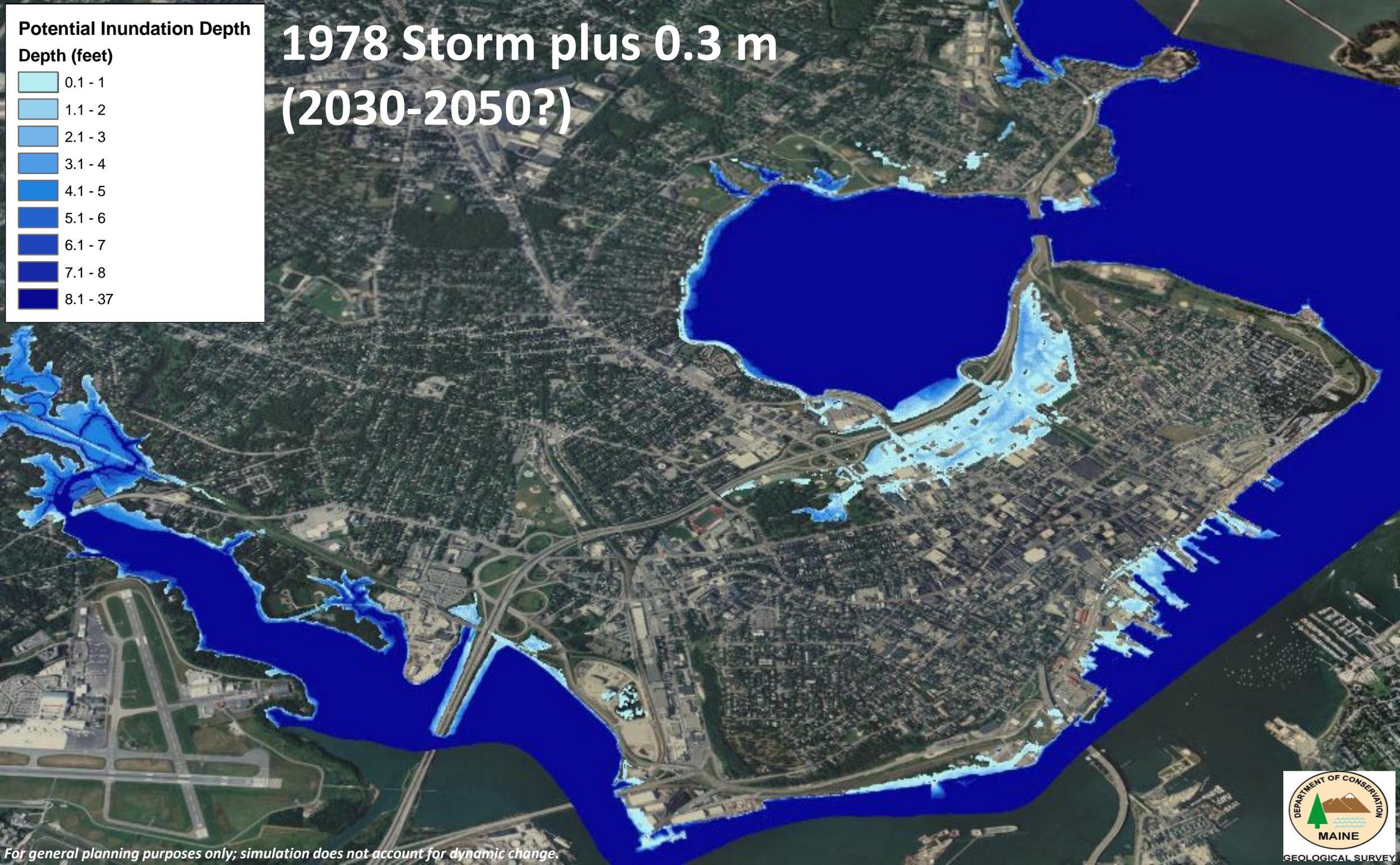


1978 Storm plus 0.3 m (2030-2050?)

Potential Inundation Depth

Depth (feet)

- 0.1 - 1
- 1.1 - 2
- 2.1 - 3
- 3.1 - 4
- 4.1 - 5
- 5.1 - 6
- 6.1 - 7
- 7.1 - 8
- 8.1 - 37



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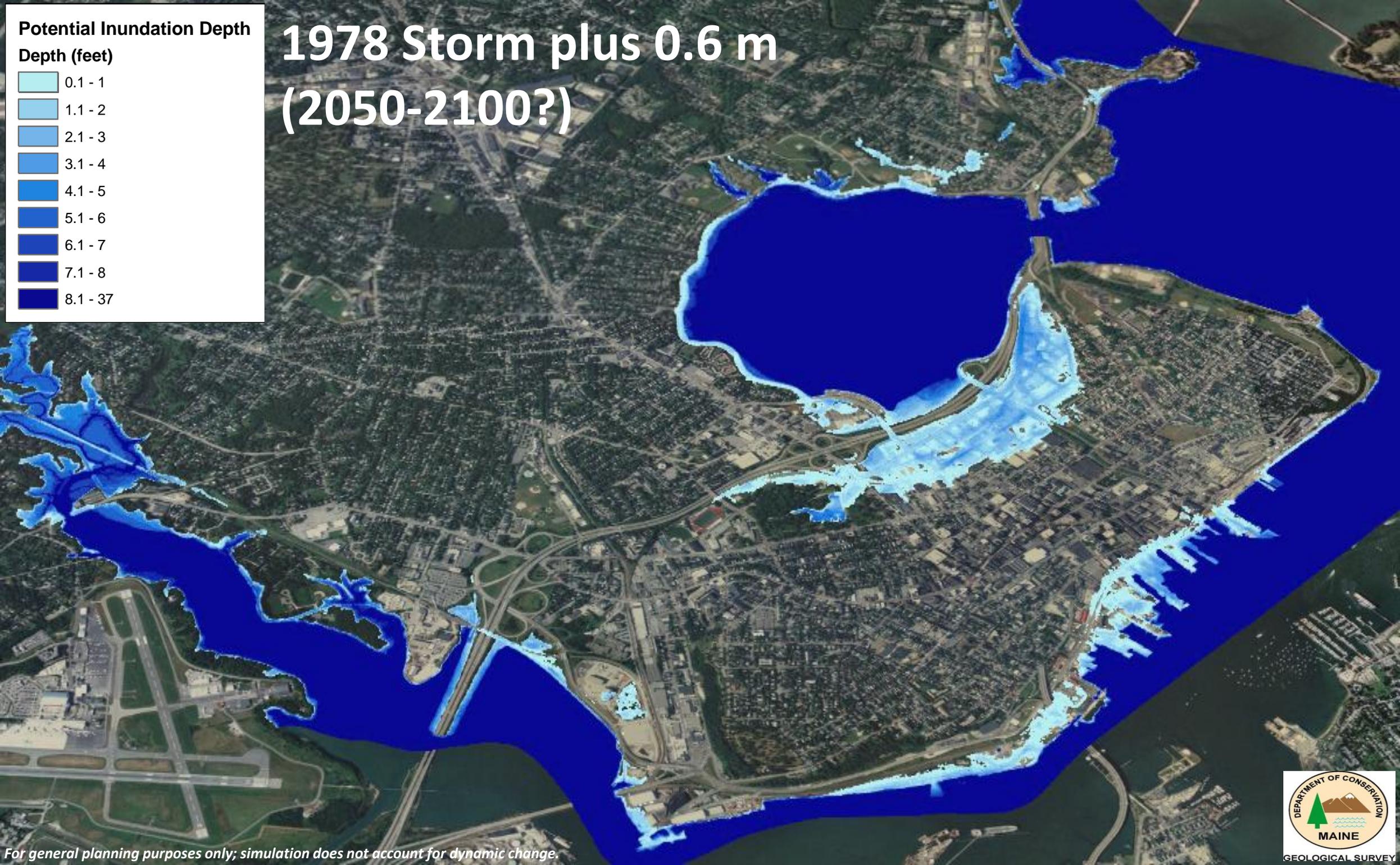


1978 Storm plus 0.6 m (2050-2100?)

Potential Inundation Depth

Depth (feet)

- 0.1 - 1
- 1.1 - 2
- 2.1 - 3
- 3.1 - 4
- 4.1 - 5
- 5.1 - 6
- 6.1 - 7
- 7.1 - 8
- 8.1 - 37



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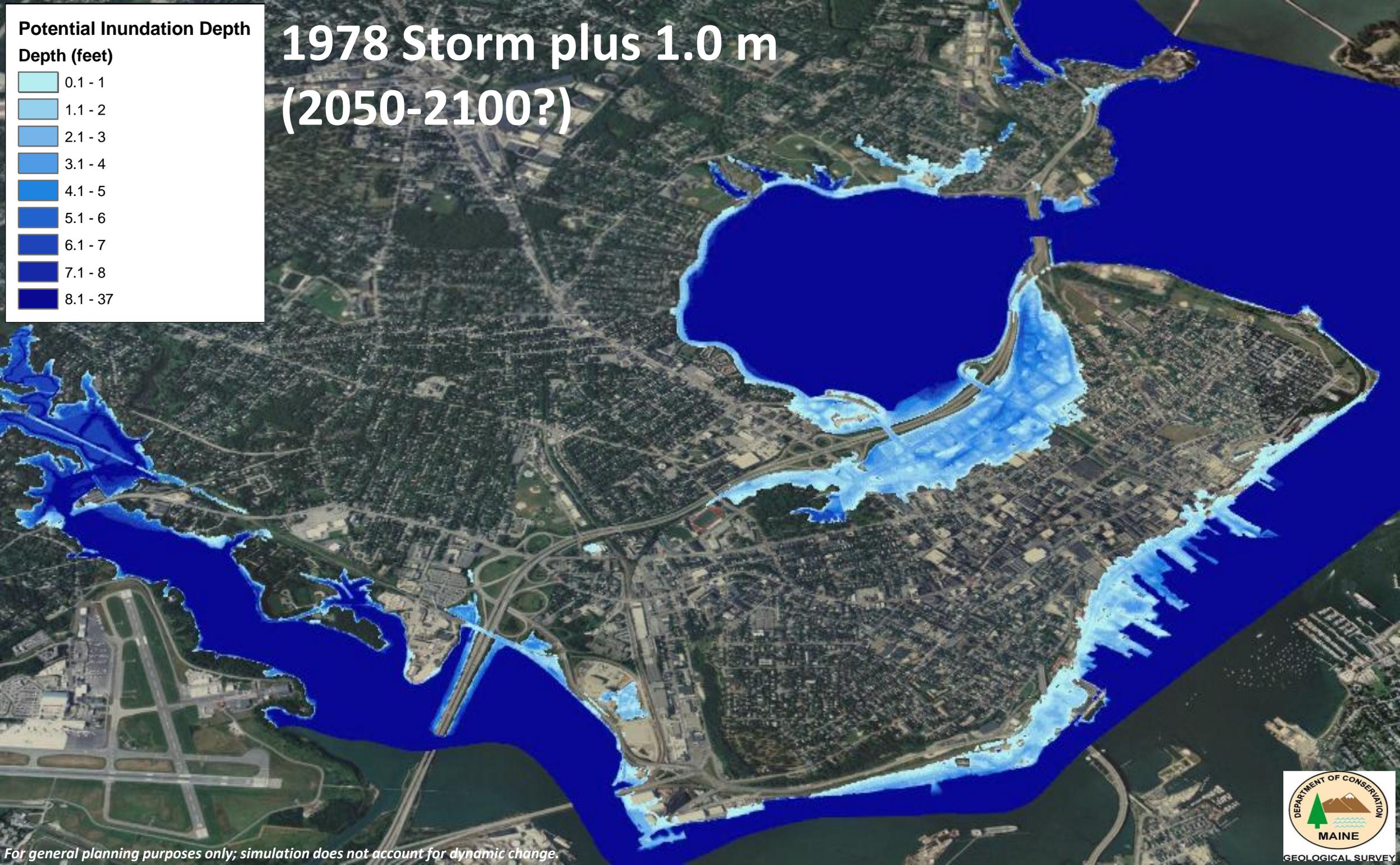


1978 Storm plus 1.0 m (2050-2100?)

Potential Inundation Depth

Depth (feet)

- 0.1 - 1
- 1.1 - 2
- 2.1 - 3
- 3.1 - 4
- 4.1 - 5
- 5.1 - 6
- 6.1 - 7
- 7.1 - 8
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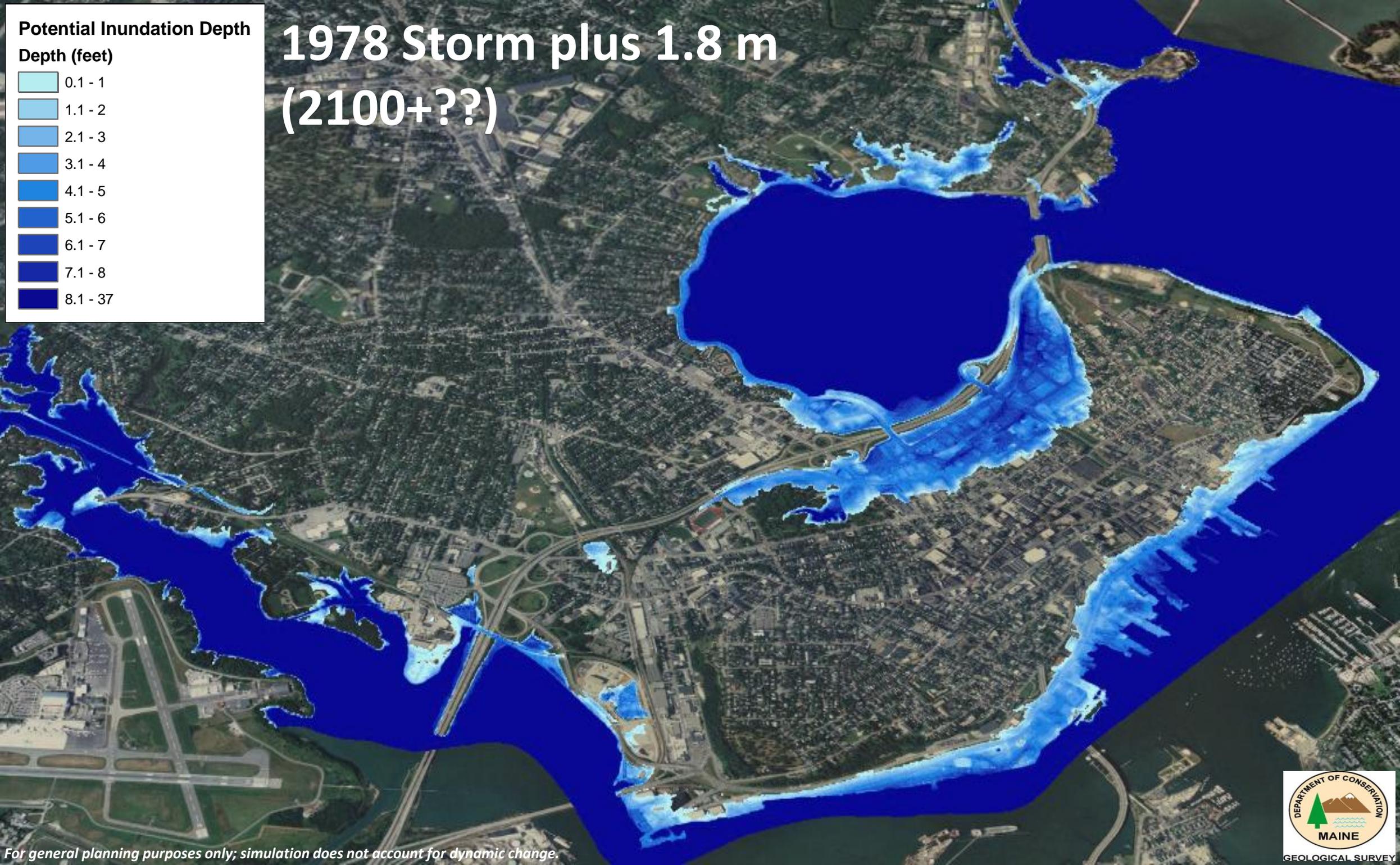


Potential Inundation Depth

Depth (feet)

- 0.1 - 1
- 1.1 - 2
- 2.1 - 3
- 3.1 - 4
- 4.1 - 5
- 5.1 - 6
- 6.1 - 7
- 7.1 - 8
- 8.1 - 37

1978 Storm plus 1.8 m (2100+??)



For general planning purposes only; simulation does not account for dynamic change.

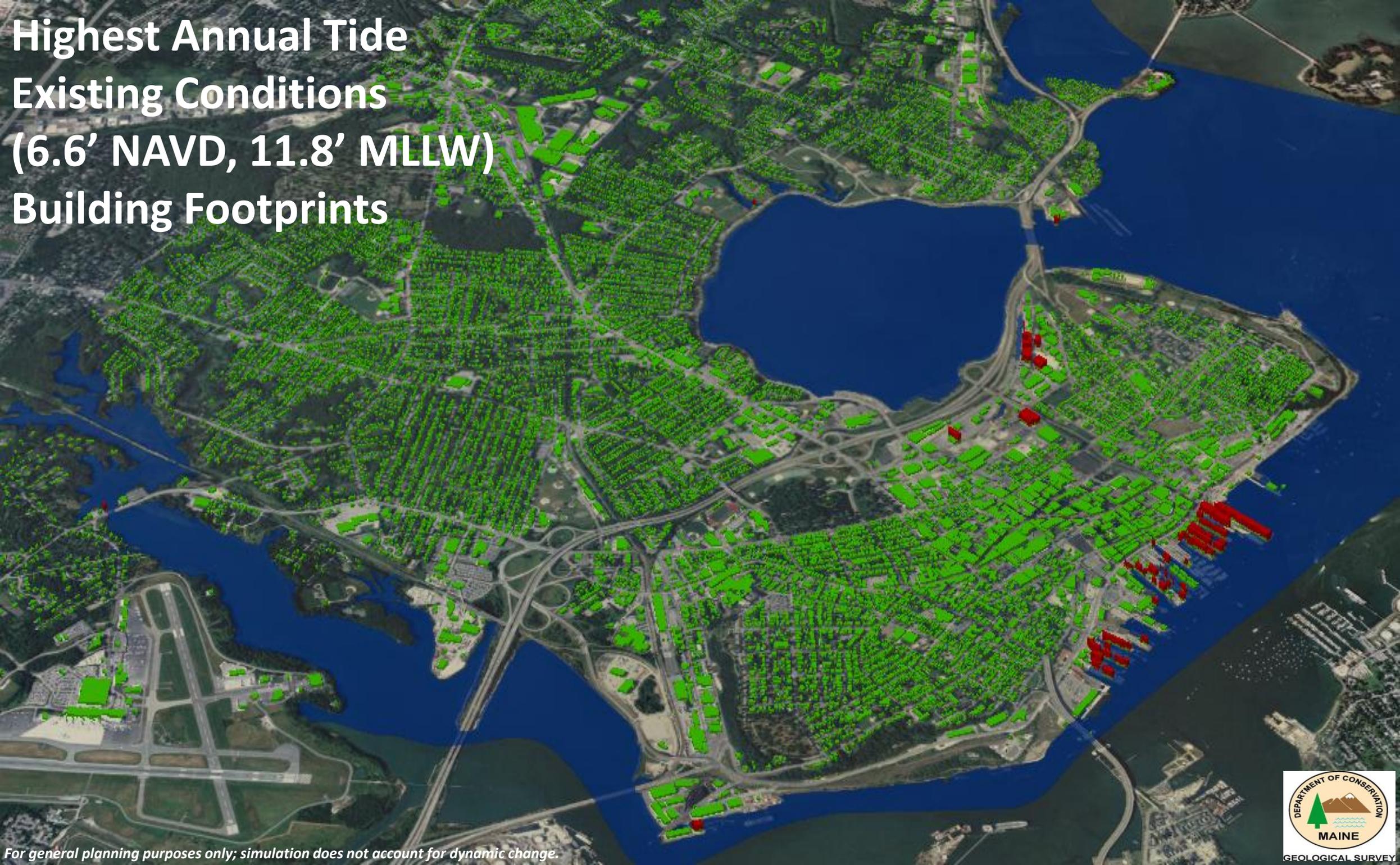




Potential Impacts to Buildings and Infrastructure

Somerset St., October 28, 2011; Curtis Bohlen, CBEP

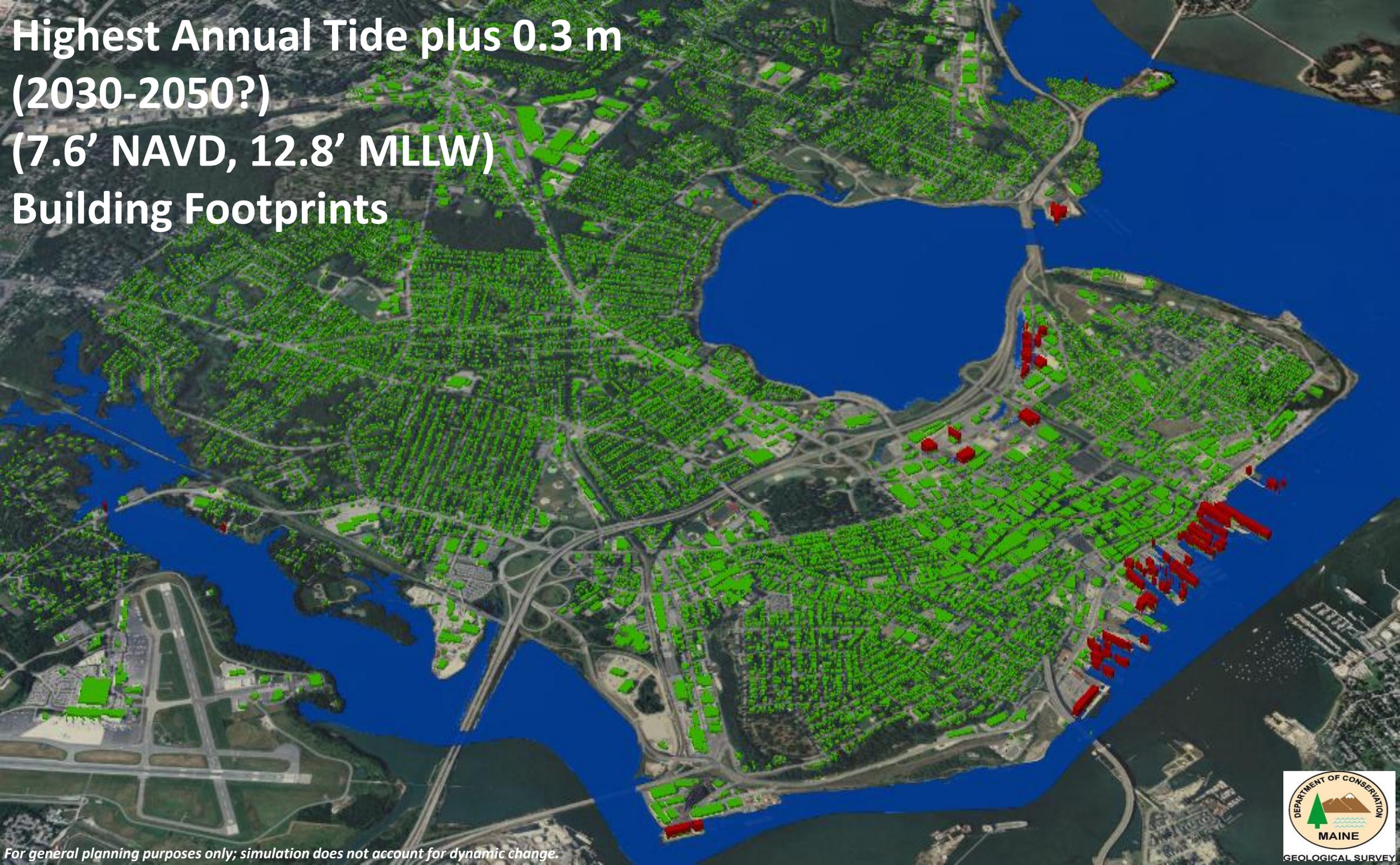
Highest Annual Tide Existing Conditions (6.6' NAVD, 11.8' MLLW) Building Footprints



For general planning purposes only; simulation does not account for dynamic change.



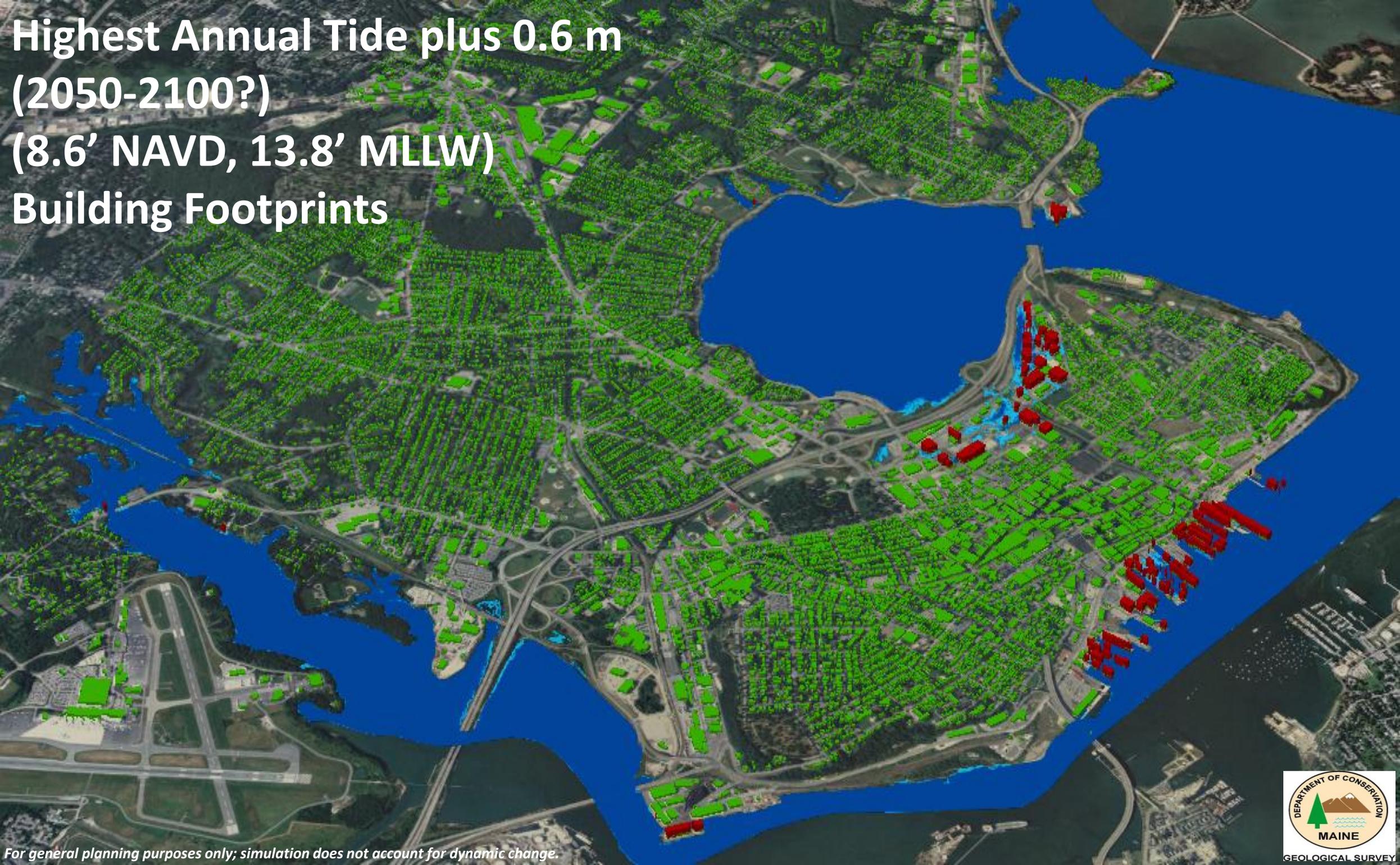
**Highest Annual Tide plus 0.3 m
(2030-2050?)
(7.6' NAVD, 12.8' MLLW)
Building Footprints**



For general planning purposes only; simulation does not account for dynamic change.



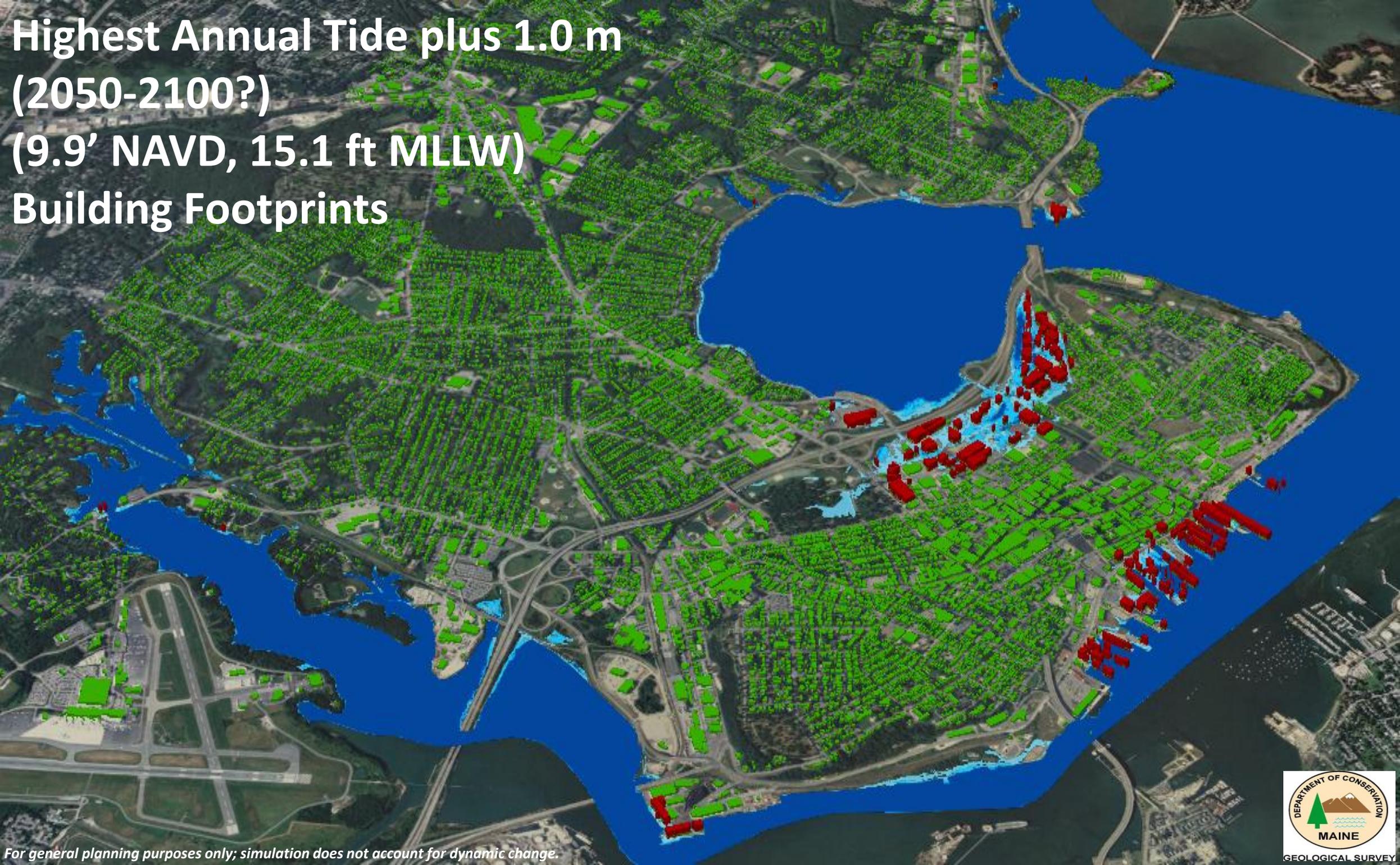
**Highest Annual Tide plus 0.6 m
(2050-2100?)
(8.6' NAVD, 13.8' MLLW)
Building Footprints**



For general planning purposes only; simulation does not account for dynamic change.



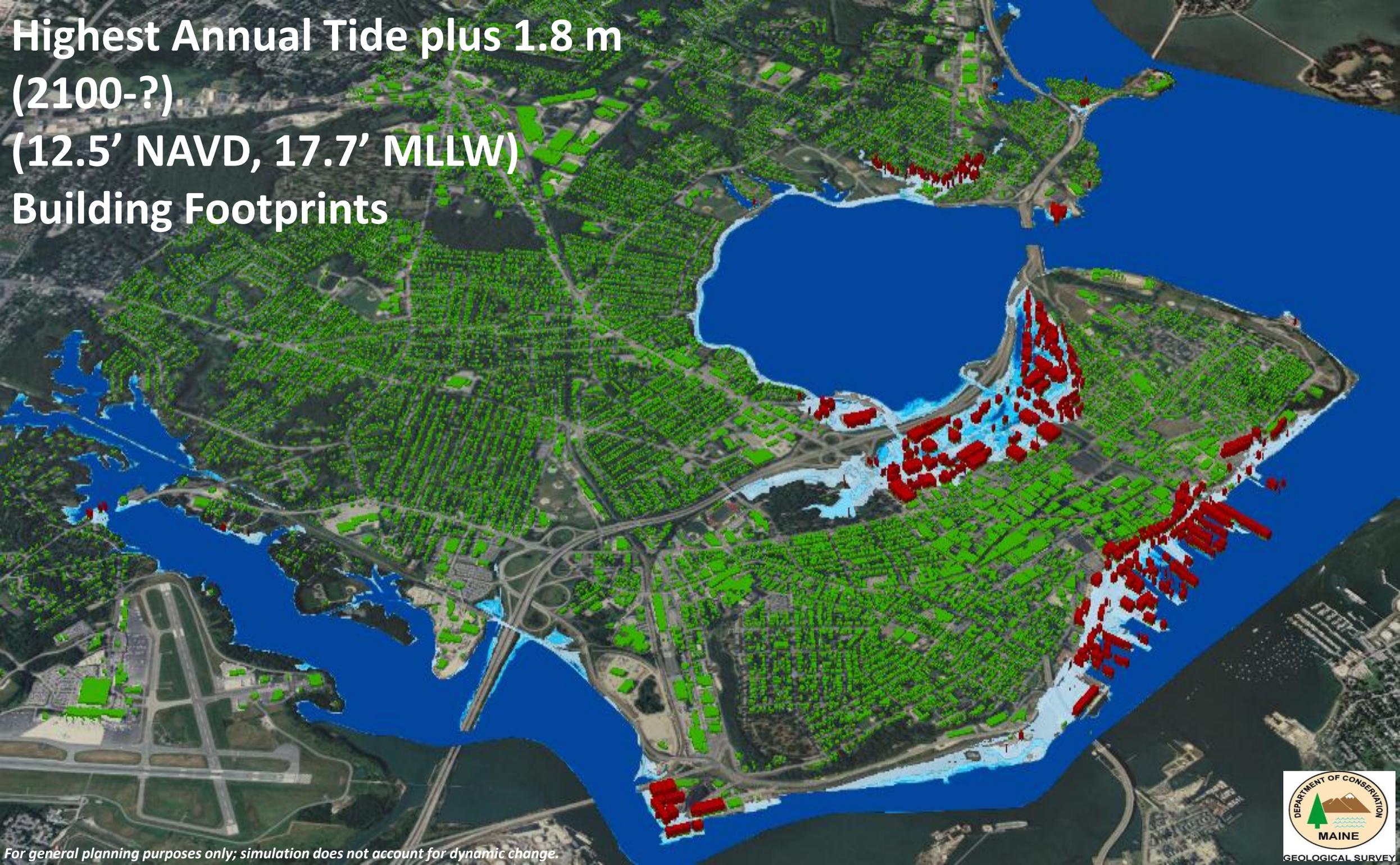
**Highest Annual Tide plus 1.0 m
(2050-2100?)
(9.9' NAVD, 15.1 ft MLLW)
Building Footprints**



For general planning purposes only; simulation does not account for dynamic change.



**Highest Annual Tide plus 1.8 m
(2100-?)
(12.5' NAVD, 17.7' MLLW)
Building Footprints**



For general planning purposes only; simulation does not account for dynamic change.



Historic 1978 Storm (8.9' NAVD, 14.1' MLLW) Building Footprints



For general planning purposes only; simulation does not account for dynamic change.



**1978 Storm plus 0.3 m
(2030-2050?)
(9.9' NAVD, 15.1 ft MLLW)
Building Footprints**



For general planning purposes only; simulation does not account for dynamic change.



**1978 Storm plus 0.6 m
(2050-2100?)
(10.9' NAVD, 16.1 ft MLLW)
Building Footprints**



For general planning purposes only; simulation does not account for dynamic change.



**1978 Storm plus 1.0 m
(2050-2100?)
(12.2' NAVD, 17.4' MLLW)
Building Footprints**



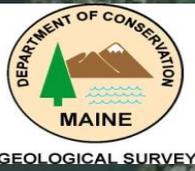
For general planning purposes only; simulation does not account for dynamic change.



1978 Storm plus 1.8 m
(2100-??)
(14.8' NAVD, 20.0' MLLW)
Building Footprints



For general planning purposes only; simulation does not account for dynamic change.



Summary of Vulnerable* Building Footprints

Scenario	Highest Annual Tide					1978 “100-year” Storm Event				
	Exist	0.3 m	0.6 m	1.0 m	1.8 m	Exist	0.3 m	0.6 m	1.0 m	1.8 m
Residential	13	28	31	50	149	41	66	93	135	232
Commercial or Industrial	103	128	175	271	524	202	284	395	502	597
Total Footprints	116	156	206	321	673	243	350	488	637	829

** Assumes “bathtub” flooding, static topography, and that a building footprint is “inundated” if the flooding scenario **intersects** the building footprint, regardless of the flooding depth. Does not assume complete loss of building or assign any kind of damage function.*



Potential Impacts to Transportation Infrastructure

Assumption: “impacted” = flooded

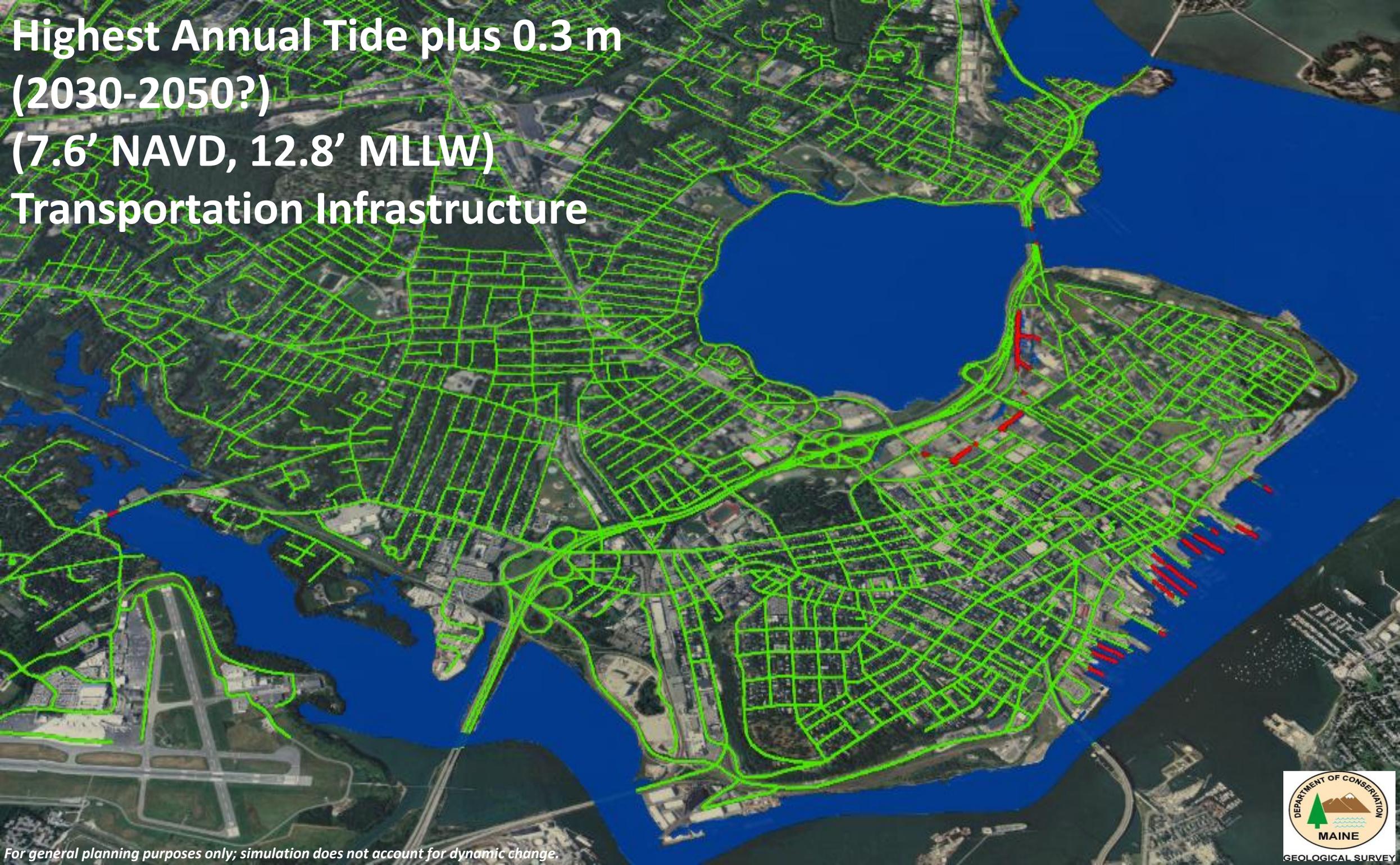
Existing Highest Annual Tide (6.6' NAVD, 11.8' MLLW) Transportation Infrastructure



For general planning purposes only; simulation does not account for dynamic change.



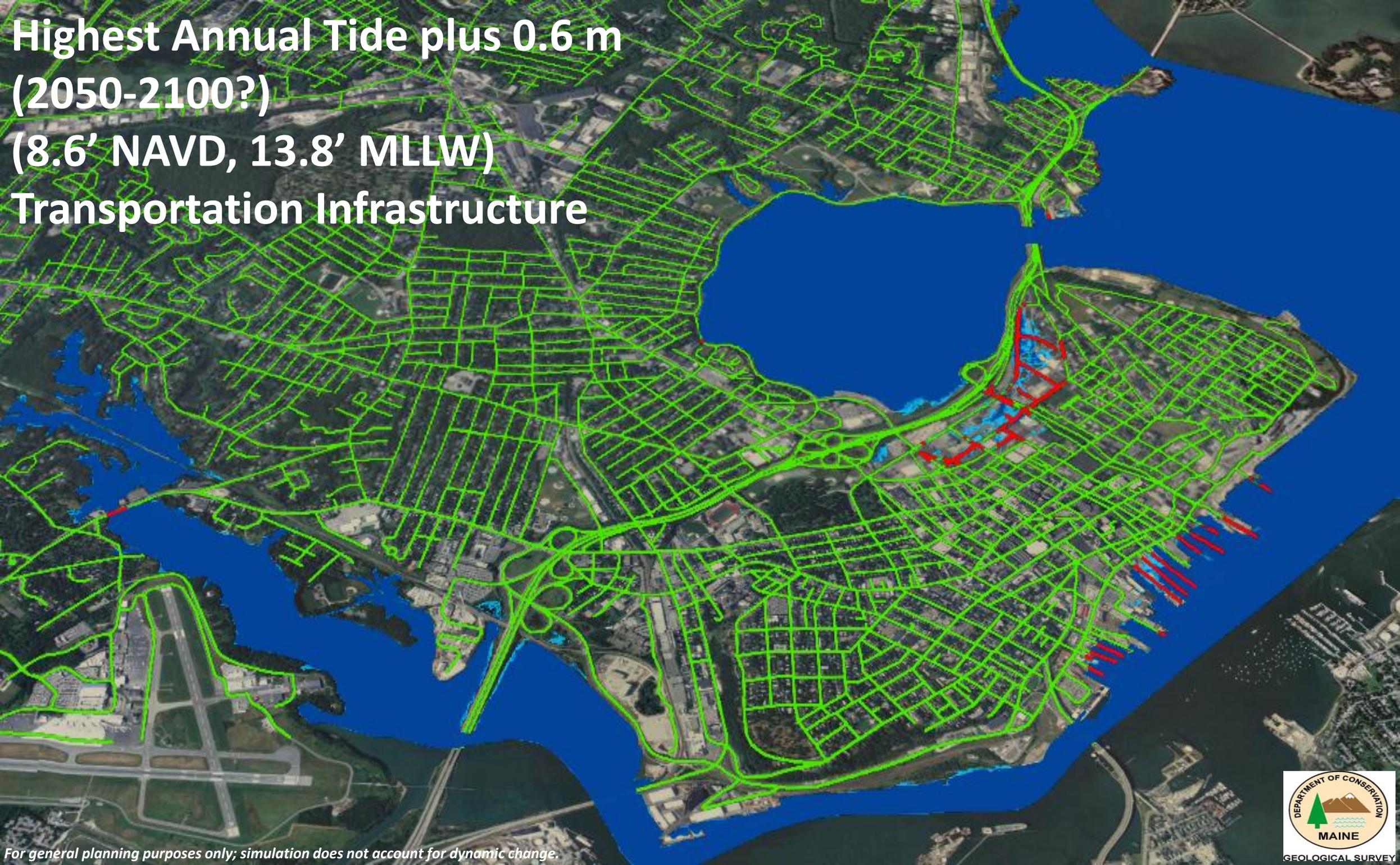
**Highest Annual Tide plus 0.3 m
(2030-2050?)
(7.6' NAVD, 12.8' MLLW)
Transportation Infrastructure**



For general planning purposes only; simulation does not account for dynamic change.



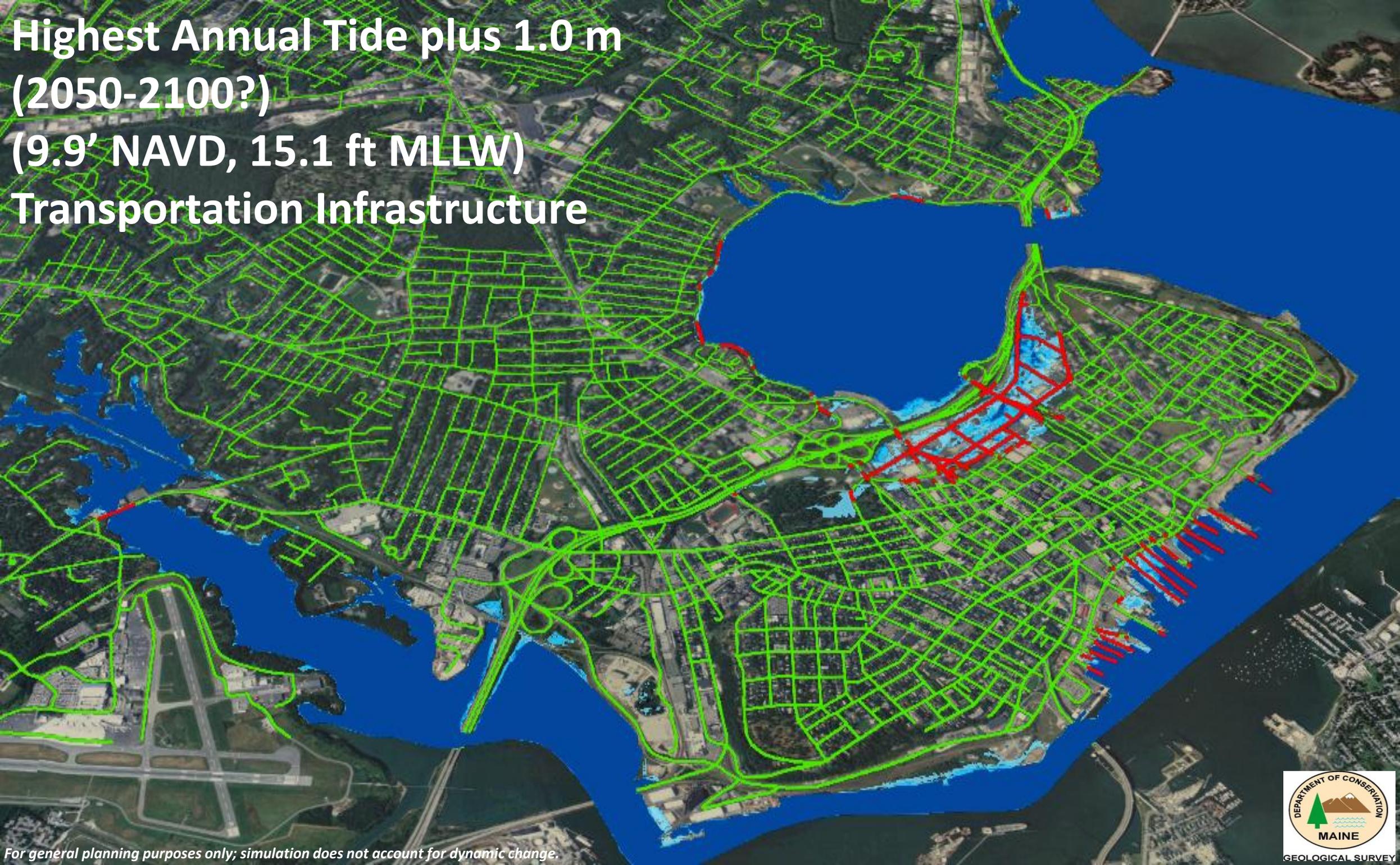
**Highest Annual Tide plus 0.6 m
(2050-2100?)
(8.6' NAVD, 13.8' MLLW)
Transportation Infrastructure**



For general planning purposes only; simulation does not account for dynamic change.



**Highest Annual Tide plus 1.0 m
(2050-2100?)
(9.9' NAVD, 15.1 ft MLLW)
Transportation Infrastructure**



For general planning purposes only; simulation does not account for dynamic change.



**Highest Annual Tide plus 1.8 m
(2100-??)
(12.5' NAVD, 17.7' MLLW)
Transportation Infrastructure**



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Historic 1978 Storm (8.9' NAVD, 14.1' MLLW) Transportation Infrastructure



For general planning purposes only; simulation does not account for dynamic change.



**1978 Storm plus 0.3 m
(2030-2050?)**

(9.9' NAVD, 15.1 ft MLLW)

Transportation Infrastructure



For general planning purposes only; simulation does not account for dynamic change.



**1978 Storm plus 0.6 m
(2050-2100?)
(10.9' NAVD, 16.1 ft MLLW)
Transportation Infrastructure**



For general planning purposes only; simulation does not account for dynamic change.



**1978 Storm plus 1.0 m
(2050-2100?)
(12.2' NAVD, 17.4' MLLW)
Transportation Infrastructure**



For general planning purposes only; simulation does not account for dynamic change.



**1978 Storm plus 1.8 m
(2100-??)
(14.8' NAVD, 20.0' MLLW)
Transportation Infrastructure**



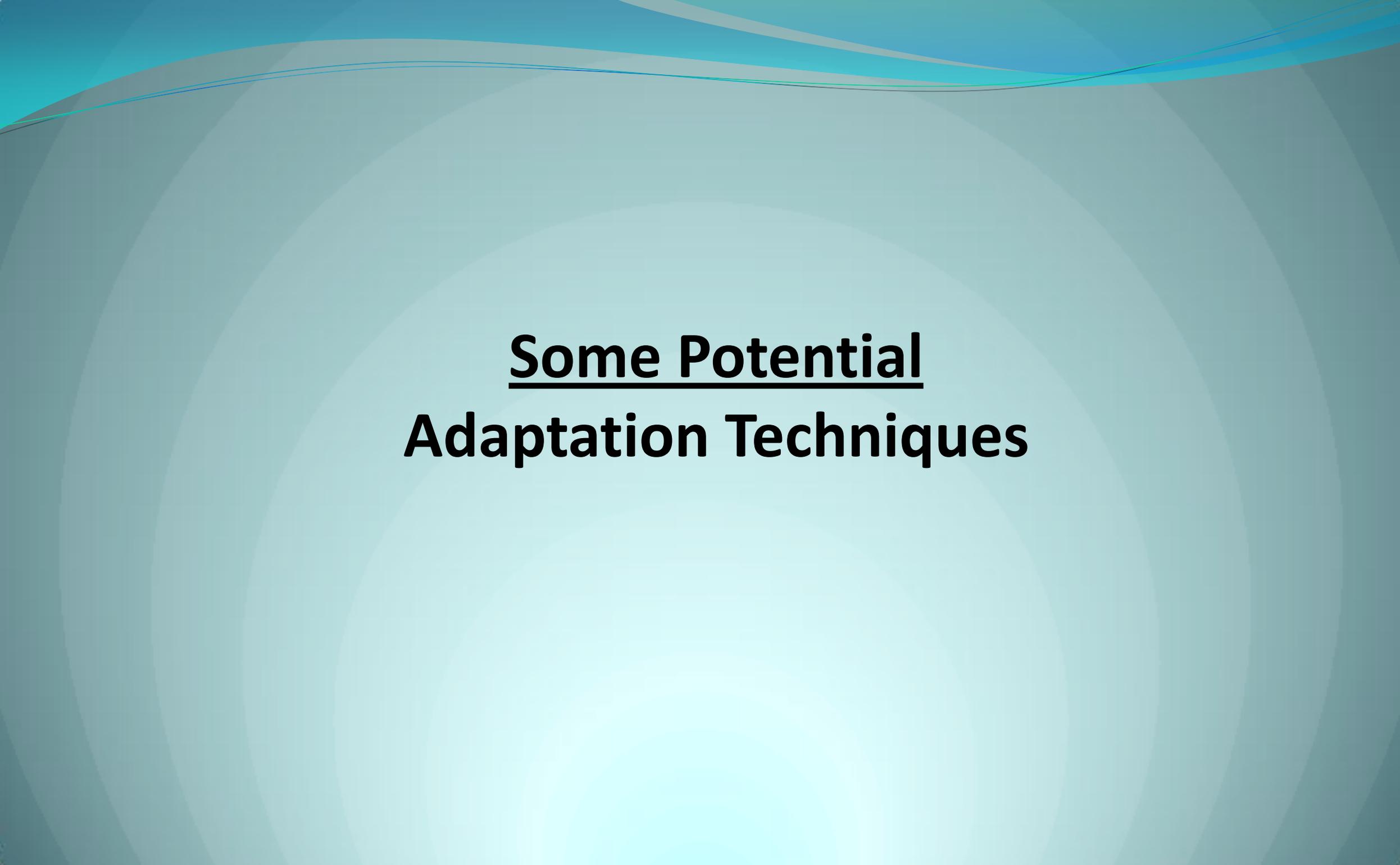
For general planning purposes only; simulation does not account for dynamic change.



Summary of Potentially Vulnerable Road* Infrastructure

Scenario	Highest Annual Tide	1978 Storm
Existing	1.1 miles	3.6 miles
+0.3 m (1 ft) SLR	1.4 miles	6.4 miles
+0.6 m (2 ft) SLR	2.8 miles	10.7 miles
+1.0 m (3.3 ft) SLR	6.2 miles	13.9 miles
+1.8 m (6.0 ft) SLR	14.5 miles	17.8 miles

** Assumes “bathtub” flooding, static topography, and that a road is “inundated” if the flooding scenario **covers** the entire road, regardless of the flooding depth. Does not assign any kind of damage function.*



**Some Potential
Adaptation Techniques**

Consider identifying areas of undeveloped uplands which may allow for the landward migration of coastal marshes.



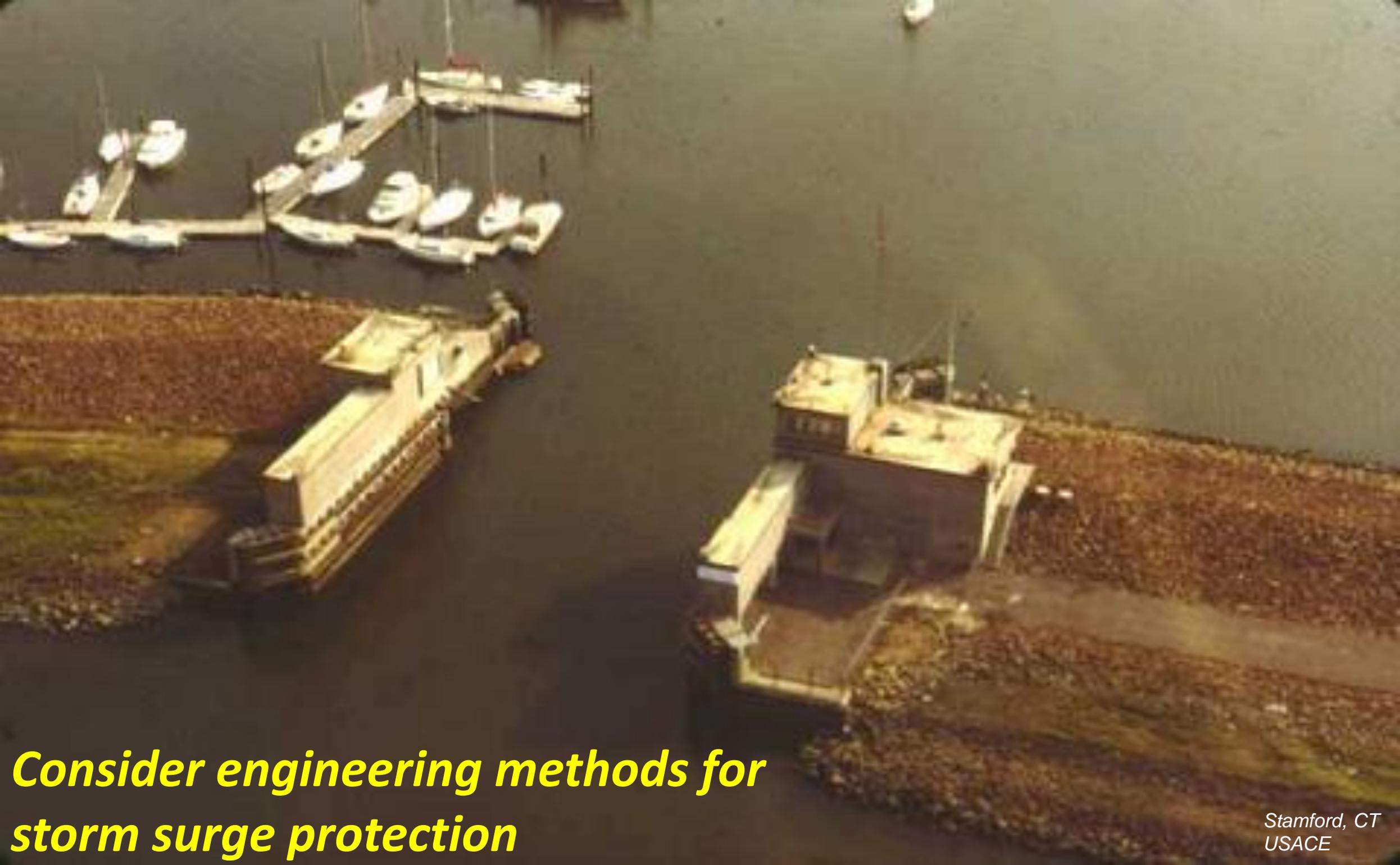


www.maine.gov

***Consider using natural
and mixed buffers
against erosion and
flooding***



Image by Phil Poirier, Portland Trails



***Consider engineering methods for
storm surge protection***



Consider emergency access rerouting

Consider the use of tidal flow control techniques





Consider removing or enhancing tidal restrictions and ensure proper culvert sizing



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***Consider elevating vulnerable infrastructure,
including roads, culverts and bridges***

Consider elevating vulnerable roads (Norfolk, VA)





Consider elevating or retrofitting vulnerable infrastructure, including sewer pump stations, roads, culverts and bridges



Consider retrofitting storm drains against tidal flow

Curtis Bohlen, CBEP



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Consider ensuring that water-based infrastructure is adequately constructed

Focused Implementation Strategies... or the “low hanging fruit”

- *Consider improving Shoreland Zoning Maps using LiDAR (Light Detection and Ranging) to set an accurate shoreline position*
- Shoreland Zone in Tidal Areas defined by the Highest Annual Tide (HAT) Level for each year
- OOB and Saco just adopted new SLZ maps with the shoreline defined using HAT from LiDAR

Old Orchard Beach – East Grand Avenue Area



*Shoreline Position
Highest Ann. Tide (HAT)
6.3 Feet Elev.- NAVD 88
As Measured by LIDAR*

- 2000
- 2004
- 2005-7

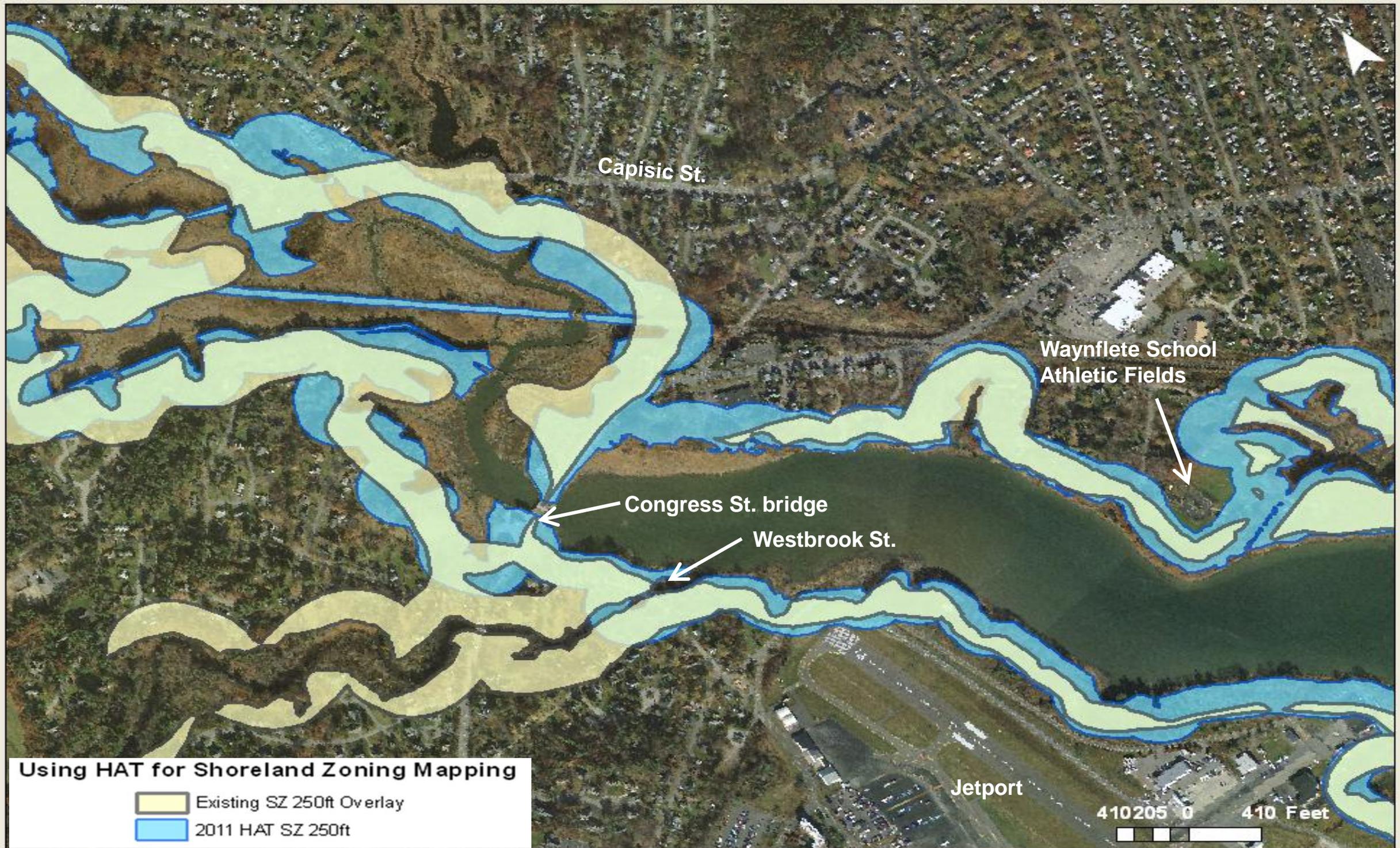
Marsh

New SLZ

Old SLZ

Atlantic Ocean





Capisic St.

Waynflete School
Athletic Fields

Congress St. bridge

Westbrook St.

Jetport

Using HAT for Shoreland Zoning Mapping

- Existing SZ 250ft Overlay
- 2011 HAT SZ 250ft

410205 0 410 Feet

Current floodplain management ordinance requires structures to be elevated one foot above the 100-year Base Flood Elevation (BFE)



Consider increasing Minimum Floodplain Requirements



Consider increasing “freeboard” to include sea level rise (i.e., 3 feet above the 100 year BFE); results in lower insurance policies!

Lessons Learned

- Use a Scenario Based Approach (depending on infrastructure criticality)
- Use the concept of “no regrets actions”
- Use best science and tools available at the time and allow flexibility
- Consider working with neighbor communities to pool resources, create parallel regulations, and leverage funding for capital improvements
- Be willing to go over and above minimum ordinances or regulations
- Expect unforeseen delays. Expect to take your time!

Lessons Learned

- Don't separate discussion of natural from built environment impacts – keep environmentalists, planners, architects, public works staff, and emergency personnel around the same table
- Bring planning time horizons – and goals – down to realistic levels...you don't have to tackle it all at once! (Shoot for the low hanging fruit)
- **Plan for the “storms of today and tides of tomorrow”**

Preparing Portland for the Potential Impacts of Sea Level Rise

Peter A. Slovinsky, Marine Geologist

Maine Geological Survey

Department of Conservation

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<http://www.maine.gov/doc/nrimc/mgs/mgs.htm>

